



2015 Consolidated Annual Performance and Evaluation Report (CAPER)

**Federal Block Grant Funds
HOME
CDBG
ESG**

**For the 2015-2016 Action Plan Program Year
Covering the Reporting Period of April 1, 2015 to March 31, 2016**

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Executive Summary

The City of Colorado Springs Community Development Division (CDD) presents for public review the attached Consolidated Annual Performance Evaluation Report (CAPER) for the Program Year beginning April 1, 2015 and ending March 31, 2016. In this first year of the 2015-2019 Consolidated Plan, the City continued to build on its successful track record of meeting community development needs by remaining focused on preventing and ending homelessness (working closely with the Pikes Peak Continuum of Care), continuing our investments in neighborhood infrastructure and housing development and rehabilitation programs, and building our institutional infrastructure, bringing together internal and external expertise to deliver projects and programs that make our beautiful city an even better place to live. Highlights from 2015 include:

- Executed strategic actions identified in the Initiative to End Homelessness in Colorado Springs:
 - With leadership from CDD, the Salvation Army, and Springs Rescue Mission and funding from nonfederal sources, the community provided 230 cold weather shelter beds an increase of nearly 80 beds over the last year.
 - Partnered with the State of Colorado to bring the Pathways Home Colorado Permanent Supportive Housing Toolkit to Colorado Springs to give local service providers and housing developers the expertise they need to build, operate, and maintain effective supportive housing aimed at preventing and ending homelessness. Two projects totaling 115 units were submitted to the Colorado Housing Finance Authority for Low Income Housing Tax Credits.
 - Our community continued to make significant progress toward “functional zero” through the Mayors Challenge to End Veteran Homelessness. The Homes for All Veterans program developed an active by name list and expanded landlord engagement through partnerships with the Apartment Association of Southern Colorado. At last reporting (February 2016), 153 Veterans were seeking housing.
 - Provided funding to expand day services at the Springs Rescue Mission and to pilot a family resource center through Catholic Charities. Both projects will continue in 2016.

- Saw the launch of a 10 year strategic plan to prevent and end homelessness through the Pikes Peak Continuum of Care (PPCoC). The plan focuses on places, programs and processes to serve people experiencing homelessness. The CDD Manager serves on the Governing Board and the Executive Committee of the PPOC. CDD will use this plan to guide the investment of federal funds.

- Completed a substantial amendment to the 2014 Action Plan to award a total of \$2.5 million to the Springs Rescue Mission to construct a year round low barrier shelter with 158 beds and the community’s first day center with showers, laundry, storage, and services. The full campus expansion will be completed in 2017 and will include expanded kitchen facilities and a welcome center to evaluate and register clients.
 - In addition to funding, CDD provided significant technical assistance to resolve floodplain issues, secure land use approvals, conduct neighborhood outreach, and find other sources of funds.

- Invested \$500,000 in construction of a 77 unit affordable senior housing development awarded financing through the Low Income Housing Tax Credit program. Eight units are

designated HOME assisted. The numbers are not reflected in the accomplishments because the building is still under construction.

- The Division anticipated assisting 90 low- to moderate-income households through its housing rehab programs. Due to a temporary lapse in delivery of the emergency repair program while the Division selected a new subrecipient to administer the program, the actual number of households assisted was 68. Of the 68 households assisted, 22 were at 30% or less AMI (Area Median Income), 28 were at 31% to 50% AMI and 18 were at 51% to 80% AMI. Of the total households assisted, 74% are considered high priority.
- Funded expansion and rehabilitation of the Deerfield Hills Community Center to allow for additional preschool programming and ensure ADA compliance.
- Continued to improve the institutional structure and program performance by engaging internal and external expertise in identifying and reviewing project proposals and coordinating activities across multiple City departments. CDD has also implemented new financial controls, revised program guidelines, documented policies and procedures, updated contract templates, and developed new monitoring plans. All required documentation to close previous audit findings has been submitted.

CDD continued to struggle with timeliness in the expenditure of funds. Allocations were not received until late August and contracts were not ready until the end of the year. A number of subrecipients had to adjust their programming and extend contract terms. Likewise, several complex large projects took significantly longer to get under contract than anticipated. The good news is all pre-2015 funds have now been allocated and CDD fully anticipates meeting timeliness compliance.

Moving into 2016, CDD will continue to meet community development needs by providing technical assistance and leadership and targeting resources to stabilize and improve struggling neighborhoods, increase and preserve the supply of affordable housing and invest in facilities and services that prevent and end homelessness.

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected - Strategic Plan	Actual - Strategic Plan	Percent Complete	Expected - Program Year	Actual - Program Year	Percent Complete
End Homelessness	Homeless		Homeless Person Overnight Shelter	Persons Assisted	5150	0	0.00%	1030	0	0.00%
Expand Code Enforcement Activities	Non-Housing Community Development		Housing Code Enforcement/Foreclosed Property Care	Household Housing Unit	17500	4573	26.13%	3500	4573	130.66%
Expand Public Facilities & Infrastructure	Non-Housing Community Development		Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	50000	9535	19.07%	10000	15743	157.43%
Expand Public Services	Non-Housing Community Development		Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	154645	0	0.00%	500	0	0.00%

Preserve Existing Affordable Housing	Affordable Housing		Homeowner Housing Rehabilitated	Household Housing Unit	450	68	15.11%	90	68	75.56%
Provide for Affordable Rental Housing	Affordable Housing		Rental units constructed	Household Housing Unit	45	0	0.00%	9	0	0.00%
Provide for Affordable Rental Housing	Affordable Housing		Rental units rehabilitated	Household Housing Unit	200	0	0.00%	40	0	0.00%
Provide for Homeless Prevention Services	Affordable Housing Homeless		Homelessness Prevention	Persons Assisted	154645	0	0.00%	30929	0	0.00%
Provide for Rental Assistance for Homeless Persons	Affordable Housing Homeless		Tenant-based rental assistance / Rapid Rehousing	Households Assisted	150	0	0.00%	30	0	0.00%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

The 2015-19 Consolidated Plan established three priority goals for the Division:

Stabilize and improve struggling neighborhoods;

Increase and preserve the supply of affordable housing;

Invest in facilities and services that prevent and end homelessness.

The Community Development Division utilized its funds to further these goals with a variety of programs and activities:

In collaboration with the City’s Parks and Recreation Department, a significant expansion of the Deerfield Hills Community Center is underway. Located in southeast Colorado Springs in a neighborhood with a high concentration of minority residents, the community center offers educational programs and recreational opportunities to approximately 60,000 residents per year. The expansion will allow for additional programming, update key building systems to increase energy efficiency, ensure accessibility for the disabled, and solidify the center’s position as the hub of the Deerfield Hills neighborhood.

Of the 68 projects completed through the Division’s housing rehab programs, 52 assisted households with one or more disabled members, and 17 assisted elderly households. Typical projects included reconfiguration of entrances and bathrooms to improve accessibility, installation of energy efficient mechanical equipment resulting in increased affordability for low- to moderate-income households, and the correction of substandard living conditions.

The 2015-19 Consolidated Plan identified 5 neighborhoods to be the focus of a coordinated investment strategy of CDBG funds. In 2015, the Division participated in multiple neighborhood events in each of the identified neighborhoods, however, awareness of, and participation in, Division programs remained low. The City’s target areas for investment received approximately 16% of the total funds available. The Division is revisiting its strategies for investment in these neighborhoods in order to achieve more robust outcomes in future years.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG	HOME	ESG
White	10,354	128	1,839
Black or African American	2,658	29	571
Asian	424	3	25
American Indian or American Native	217	3	100
Native Hawaiian or Other Pacific Islander	87	5	20
Total	13,740	168	2,555
Hispanic	5,541	39	0
Not Hispanic	8,199	129	0

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

The table provided above does not include a category for households reporting to be of mixed racial composition. In addition to the persons included in the table, ACS reports include another 2332 persons who benefitted from public infrastructure low-mod area activities carried out in 2015. See attached table for racial and ethnic characteristics of all persons served.

The 2015-19 Consolidated Plan identified 9 census tracts where minority populations are concentrated, including the Deerfield Hills neighborhood located in southeast Colorado Springs. In 2015, the Division moved ahead with a significant expansion of the Deerfield Hills Community Center, resulting in increased educational and recreational opportunities for residents of this low- to moderate-income area.

Currently, the Division’s housing rehab programs are open to applicants City-wide, and generally speaking, the racial and ethnic characteristics of families assisted through these programs mirrors the demographic composition of the City as a whole.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG		11,855,091	1,666,470
HOME		4,515,758	1,650,592
ESG		1,032,441	152,144

Table 3 - Resources Made Available

Narrative

The Division continued to draw down previous year funds, largely to complete planned housing rehabilitation projects. CDBG and ESG funds are fully programmed, but the balances have not been fully expended. Delays in allocations resulted in contract delays. Many contracts extend into Program Year 2016 and accomplishments will be reported in the 2016 CAPER.

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
CITY WIDE		100	

Table 4 – Identify the geographic distribution and location of investments

Narrative

The Division generally distributes federal funds city-wide, but has identified geographic target areas with high priority needs and has adopted a comprehensive strategy for arresting decline in these areas. The strategy includes code enforcement inspections, residential rehabilitation, infrastructure and public facilities improvements (CDBG eligible code enforcement activities are limited to the census tracts in the geographic target areas.) The distribution of housing and infrastructure investments by Target Area is included with the attachments.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

In 2015, the Division completed multiple projects utilizing additional resources made available by other City departments and outside agencies:

CDBG

- The Deerfield Hills Community Center Expansion included \$440,000.00 in CDBG funds as well as approximately \$300,000.00 in Parks Department funding.
- The remodel of the Crawford House, a shelter facility serving homeless veterans, included \$58,000.00 in CDBG funds, \$15,000.00 in funds provided by the Colorado Springs Independent Living Center, and \$8,500.00 in funds provided by the Crawford House non-profit organization.
- Improvements to sidewalks and transit stops in the Flanagan Park neighborhood included \$300,000.00 in CDBG funds, as well as funding provided by a transit grant.

HOME

A Housing Development (non-federal) grant in the amount of \$300,000 from the Colorado Division of Housing was used as HOME match for the Hatler May Village project.

ESG

ESG activities are matched 1:1 by the subrecipient organizations.

Fiscal Year Summary – HOME Match	
1. Excess match from prior Federal fiscal year	3,423,930
2. Match contributed during current Federal fiscal year	300,000
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	3,723,930
4. Match liability for current Federal fiscal year	244,661
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	3,479,269

Table 5 – Fiscal Year Summary - HOME Match Report

Match Contribution for the Federal Fiscal Year									
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match	
2111-C007706-Hatler May	01/13/2015	300,000	0	0	0	0	0	300,000	

Table 6 – Match Contribution for the Federal Fiscal Year

HOME MBE/WBE report

Program Income – Enter the program amounts for the reporting period				
Balance on hand at beginning of reporting period	Amount received during reporting period	Total amount expended during reporting period	Amount expended for TBRA	Balance on hand at end of reporting period
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0

Table 7 – Program Income

Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period						
	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Contracts						
Dollar Amount	434,028	0	0	144,551	139,731	149,746
Number	14	0	0	5	5	4
Sub-Contracts						
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0
	Total	Women Business Enterprises	Male			
Contracts						
Dollar Amount	434,028	0	434,028			
Number	14	0	14			
Sub-Contracts						
Number	0	0	0			
Dollar Amount	0	0	0			

Table 8 – Minority Business and Women Business Enterprises

Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted						
	Total	Minority Property Owners				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

Table 9 – Minority Owners of Rental Property

Relocation and Real Property Acquisition – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition						
Parcels Acquired		0		0		
Businesses Displaced		0		0		
Nonprofit Organizations Displaced		0		0		
Households Temporarily Relocated, not Displaced		0		0		
Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

Table 10 – Relocation and Real Property Acquisition

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of homeless households to be provided affordable housing units		
Number of non-homeless households to be provided affordable housing units		
Number of special-needs households to be provided affordable housing units		
Total		

Table 11 – Number of Households

	One-Year Goal	Actual
Number of households supported through rental assistance		
Number of households supported through the production of new units		
Number of households supported through the rehab of existing units		
Number of households supported through the acquisition of existing units		
Total		

Table 12 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

The Division exceeded its Tenant Based Rental Assistance (TBRA) goal by 2 persons served. The Division was unable to meet its affordable housing development goals because two affordable housing projects funded in 2015 have not been completed and another affordable housing project had to be cancelled due to environmental issues.

Discuss how these outcomes will impact future annual action plans.

While the Division did not meet its annual goal, it does anticipate meeting future annual action plan goals and the Consolidated Plan goals. The City provided funding for the Pathways Home Colorado Supportive Housing Toolkit to increase the capacity of non-profit and for-profit developers to develop permanent supportive housing within the City of Colorado Springs. Due to participation in the Toolkit, the Division anticipates at least one permanent supportive housing project will be awarded Low Income Housing Tax Credits (LIHTC) in 2016. Additionally, there are two multifamily projects that have

applied for LIHTC in 2016. It is very likely that the Division will provide funding for each project that receives a LIHTC award, as long as the HOME or CDBG program requirements and underwriting criteria are met.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Persons Served	CDBG Actual	HOME Actual
Extremely Low-income	0	33
Low-income	0	8
Moderate-income	0	3
Total	0	44

Table 13 – Number of Persons Served

Narrative Information

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CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

ESG funds were allocated to support one full time street outreach worker with Urban Peak Colorado Springs - the community youth homeless shelter. Between October 1, 2015 and March 31, 2016, 225 unduplicated youth and adults had been served, an increase of at least 15 in the number of youth and adults reached over the entire PY2014. In addition, the City continued to fund from General Funds a Police Department Homeless Outreach Team (HOT), made up of four officers, to provide specialized law enforcement and outreach activities to people experiencing homelessness throughout the community. Through 2015, HOT handled 1,844 calls for service, made 2,348 homeless community member contacts resulting in 665 general service referrals and 71 immediated service referrals.

Addressing the emergency shelter and transitional housing needs of homeless persons

Cold Weather Shelter: Shelters have routinely operated at or above their maximum capacity since November 2013, and there are no low barrier year-round facilities. In PY2015 the City invested \$220,000 in General Funds (and leveraged another \$150,000 from El Paso County and the Pikes Peak United Way) and coordinated permitting to support the opening of two emergency cold weather shelters with a total added capacity of 230 beds. The shelters operated daily between November 1, 2015 through April 19, 2016 and provided over 35,000 bed nights of shelter.

Year Round Shelter: ESG funds supported operations at two shelters - The Salvation Army RJ Montgomery Center serving 2,173 adults and 284 children, and Urban Peak Colorado Springs, serving 44 youth. The City Council approved a substantial amendment to the 2014 Action Plan to allocate \$2.5 million in unspent funds for the construction of 158 year-round shelter beds and a day center with comprehensive services and amenities on the Springs Rescue Mission campus. The shelter is expected to open November 1, 2016.

Transitional Housing: CDBG funds were invested in the rehabilitation of 30 units of transitional housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely

low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

In 2015, CDD was again successful in securing funding from the State of Colorado ESG program to support homeless prevention activities. \$30,000 is being awarded to Partners in Housing and \$20,000 to Urban Peak to support homeless prevention including housing relocation and stabilization services and short-term and medium-term rental assistance.

CDD also allocated \$40,000 to pilot a Family Resource Center serving the needs of families experiencing homelessness and poverty. The center, located with Catholic Charities at the Hanifen Center, provides access to services, referrals, and direct emergency aid. Between September 1, 2015 and March 31, 2016, the Family Resource Center served 279 persons.

The current plan to end homelessness largely centers on providing health, social and employment services in tandem with housing in order to comprehensively address the needs of the extremely low-income individuals and families. In 2015, the City sponsored the Pathways Home Pikes Peak Toolkit to teach local housing developers and service providers how to develop permanent supportive housing. As a result of the toolkit, two projects totaling 115 units were submitted to the Colorado Housing Finance Authority for Low Income Housing Tax Credit financing. Both projects have strong local support.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

State and Entitlement ESG funds have been allocated to support rapid rehousing activities through Partners in Housing and Urban Peak Colorado Springs. The funds are expected to serve approximately 31 households.

HOME funds supported a tenant based rental assistance program administered by the Colorado Springs Housing Authority to provide 32 households experiencing homelessness with up to two years of rental assistance. 69% of the households served are families with children.

The Pikes Peak Continuum of Care continues to pilot a coordinated entry and assessment system that

will better coordinate housing and supportive services to ensure long-term housing stability. Rocky Mountain Human Services Homes for All Veterans program has developed a by name list for Veterans experiencing homelessness in the Pikes Peak Continuum of Care area.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The Colorado Springs Housing Authority (CSHA) receives Capital Fund Grant dollars to perform renovation work to its existing Public Housing Inventory. Capital Fund grants have declined dramatically in the last ten years, and maintaining an inventory of 707 units is an increasingly difficult challenge. The CSHA is exploring partnerships in the hope of expanding resources to assist in the renovation of this important resource in our community. The City of Colorado Springs supported the CSHA by contributing Block Grant Funds to initiatives such as Tenant Based Rental Assistance.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The CSHA conducts tenant meetings annually as a part of the one year/five year Action Plan requirements. In addition, a seat on the CSHA Board of commissioners is occupied by a tenant of CSHA's housing programs. In regards to homeownership, due to funding constraints in the Public Housing program, the CSHA does not maintain a homeownership program for residents of Public Housing.

Actions taken to provide assistance to troubled PHAs

This item is not applicable to the CSHA, as the Authority is designated as a "high-performing" agency in both the Public Housing and Housing Choice Voucher programs. The CSHA is also considered a "low-risk" Authority by its independent auditor.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

An Affordable Housing Needs Assessment was completed in October of 2015 and indicated that the City's existing supply of affordable and accessible housing is inadequate. Ambulatory disabilities, identified as difficulty walking or moving around, were the most common type of disability reported. The City's aging population is projected to rise significantly and ambulatory disabilities correlate with age; therefore the need for accessible units will continue to grow.

Additionally, the City has developed an infill strategy that will be supportive of affordable housing development by: considering the revision of the Accessory Dwelling Unit (ADU) ordinance to allow for the development of small apartments within the home, small cottages or units over garages in single family residential zoning districts where they are not currently permitted and considering an update to the parking code that consists of more flexible parking requirements to encourage infill. The proposed land use changes will make the development of housing easier in established areas of the city that are located near employment and transit

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City has identified affordable, accessible housing as a priority in its 2015-2019 Consolidated Plan and will continue to retrofit the existing affordable housing stock where feasible and encourage more than the minimum number of required accessible units in new construction projects.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

Lead-Based Paint

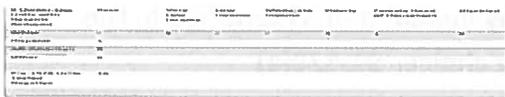
The Community Development Division follows the testing protocols and mitigation measures contained in HUD's "Guidelines for the Evaluation and Control of Lead-Based Paint Hazards in Housing," 2012 Ed. Among other provisions in the guidelines, HUD mandates that all housing projects assisted with CDBG & HOME funds be evaluated for the presence of lead-based paint hazards. Based on the amount of assistance per unit, HUD requires mitigation of identified hazards to reduce the incidence of lead-based paint poisoning in vulnerable populations. The following table summarizes the Division's activities during the 2015 program year.

As a result of the Division's efforts, a total of 9 dwelling units had lead-based paint hazards reduced. All of the units are occupied by either a very low-income, elderly, or disabled resident. None of the units had children younger than 6 years of age with elevated blood lead levels. The Division also tested 18

additional pre-1978 owner-occupied dwelling units and determined that all were lead-based paint free.

In April, 2016, the Division applied for a grant made available by HUD's Office of Lead Hazard Control and Healthy Homes in order to develop a coordinated program with community partners to increase awareness of the health risks associated with lead-based paint hazards, conduct comprehensive testing of both single- and multi-family target housing, and carry out hazard reduction activities. If awarded, these funds will be used in conjunction with the Division's housing rehab programs.

Also see attached table.



Lead-Based Paint Summary

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

- **Program Management:** The Division continued to implement new policies and procedures, time and effort reporting, and financial controls to address system gaps identified by the HUD OIG.
- **Pikes Peak Permanent Supportive Housing Toolkit:** The Division sponsored a series of workshops to teach local service providers how to develop permanent supportive housing (PSH). The program resulted in the submission of two Low Income Housing Tax Credit applications for PSH projects (115 units).
- **ESG Technical Assistance:** HUD provided 16 hours of technical assistance to assist the Division in developing complete written standards for the ESG program.
- **CoC Strategic Plan:** The Pikes Peak Continuum of Care Governing Board developed a 10 year strategic plan to prevent and end homelessness. The Division Manager is an ex officio member of the governing board. The Division provided matching funds for the effort from General Funds.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The Division continued to encourage coordination between housing and social service agencies largely through the Pikes Peak Continuum of Care. The Division funded pilot resource centers with both the Springs Rescue Mission and Catholic Charities to better connect people experiencing or at risk of homelessness with housing and supports. The Division's HOME funded tenant based rental assistance program requires that clients receive a referral from a CoC participating agency. The household must have been determined appropriate for transitional housing by that agency based upon scores determined by the Vulnerability Index-Service Prioritization and Decision Assistance Tool (VI-SPDAT). The goal is to serve households with a high likelihood of achieving self-sufficiency or maintaining rent without subsidy in two years.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

CDD follows the City of Colorado Springs Subrecipient Monitoring Guide and monitoring plans prepared for each federally funded program. The monitoring process begins with the application stage and carries through the award stage, managing stage and close out stage.

Application Stage: For public service and public facilities projects, CDD issues a Notice of Funding Availability. Submitted applications are assessed for risk and evaluated by a committee based on a scoring matrix provided with the application materials.

Award Stage: Contracts are prepared using templates approved to form by the City Attorney's Office. Reporting and monitoring requirements are included in the contract. Contracts are reviewed with subrecipients including minority business outreach and Section 3 requirements. Staff is required to set up projects, approve funding requests for reimbursement and draw-down and de-obligate funding. The set up and drawdown process is segregated as a means of checks and balance.

Managing Stage: Requests for reimbursement are reviewed by CDD staff for allowability, appropriateness and accuracy. Reports are reviewed for completeness and accuracy. Accomplishments are entered in IDIS. Concerns are initially communicated informally via phone or email and technical assistance is provided to ensure program compliance and long-term program success. On-site monitoring is generally conducted annually.

Close Out Stage: CDD staff ensures that all documentation related to project performance and financial obligations is received.

Further, CDD staff conducts a self-monitoring to ensure compliance with the action plan submitted to HUD and adherence to the federal guidelines governing each program. This includes all report compliance, federal drawdown and commitment requirements, the number and types of units and services created by the program, occupancy data and income targeting requirements.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to

comment on performance reports.

Before the Consolidated Annual Performance and Evaluation Report (CAPER) is submitted to HUD, it will be made available for public review during a comment period of no less than 15 days. Citizens will be notified of the CAPER's availability through notification in a newspaper of general circulation. The notification will be published on the day the CAPER comment period begins. Comments from individuals and/or organizations received in writing will be considered.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction’s program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

No changes to the program objectives.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?	No
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[BEDI grantees] Describe accomplishments and program outcomes during the last year.

91.320(j)

To foster the development of affordable housing the City:

- Conducted an Affordable Housing Needs Assessment that was completed at the end 2014 to identify housing needs within the community;
- Provided funding for the Pathways Home Colorado Supportive Housing Toolkit to increase the capacity of non-profit or for-profit developers to develop permanent supportive housing within the City of Colorado Springs;
- Continues to meet with local and out of state developers regarding development of affordable housing within the City of Colorado Springs;
- Continues to partner with Colorado Springs Utilities to offer a tap fee deferral program;
- Continues to partner with the City of Colorado Springs Planning Department to offer fee waivers for the development of affordable housing;
- Encourages owners of multi-family properties to allow permanent accessibility modifications of rental units to increase the supply of affordable and accessible housing;
- Funded the construction of a 77-unit senior affordable housing development that is expected to be completed in August 2016; and
- In the process of creating a mapping tool to assist developers with site selection.

To maintain affordable housing the City:

- Funded the rehabilitation of a 12 unit transitional housing facility (will be reported in 2017).
- Continues to offer CDBG and HOME funding for the rehabilitation of properties. The funding can be in the form of low interest loans or grants.

CR-60 - ESG 91.520(g) (ESG Recipients only)

ESG Supplement to the CAPER in *e-snaps*

For Paperwork Reduction Act

1. Recipient Information—All Recipients Complete

Basic Grant Information

Recipient Name	COLORADO SPRINGS
Organizational DUNS Number	078347481
EIN/TIN Number	846000573
Identify the Field Office	DENVER
Identify CoC(s) in which the recipient or subrecipient(s) will provide ESG assistance	Colorado Springs/El Paso County CoC

ESG Contact Name

Prefix	Ms
First Name	AIMEE
Middle Name	L
Last Name	COX
Suffix	0
Title	Manager, Community Initiatives

ESG Contact Address

Street Address 1	30 S Nevada Ave
Street Address 2	Suite 604
City	Colorado Springs
State	CO
ZIP Code	-
Phone Number	7193856609
Extension	0
Fax Number	7193855475
Email Address	aicox@SPRINGSGOV.COM

ESG Secondary Contact

Prefix	Ms
First Name	Cheryl
Last Name	Callahan
Suffix	0
Title	Analyst II
Phone Number	7193855543
Extension	0
Email Address	ccallahan@springsgov.com

2. Reporting Period—All Recipients Complete

Program Year Start Date 04/01/2015
Program Year End Date 03/31/2016

3a. Subrecipient Form – Complete one form for each subrecipient

Subrecipient or Contractor Name
City
State
Zip Code
DUNS Number
Is subrecipient a victim services provider
Subrecipient Organization Type
ESG Subgrant or Contract Award Amount

CR-65 - Persons Assisted

4. Persons Served

4a. Complete for Homelessness Prevention Activities

Number of Persons in Households	Total
Adults	0
Children	0
Don't Know/Refused/Other	0
Missing Information	0
Total	0

Table 14 – Household Information for Homeless Prevention Activities

4b. Complete for Rapid Re-Housing Activities

Number of Persons in Households	Total
Adults	0
Children	0
Don't Know/Refused/Other	0
Missing Information	0
Total	0

Table 15 – Household Information for Rapid Re-Housing Activities

4c. Complete for Shelter

Number of Persons in Households	Total
Adults	2,173
Children	284
Don't Know/Refused/Other	41
Missing Information	0
Total	2,498

Table 16 – Shelter Information

4d. Street Outreach

Number of Persons in Households	Total
Adults	0
Children	0
Don't Know/Refused/Other	225
Missing Information	0
Total	225

Table 17 – Household Information for Street Outreach

4e. Totals for all Persons Served with ESG

Number of Persons in Households	Total
Adults	2,173
Children	284
Don't Know/Refused/Other	266
Missing Information	0
Total	2,723

Table 18 – Household Information for Persons Served with ESG

5. Gender—Complete for All Activities

	Total
Male	1,585
Female	872
Transgender	1
Don't Know/Refused/Other	265
Missing Information	0
Total	2,723

Table 19 – Gender Information

6. Age—Complete for All Activities

	Total
Under 18	284
18-24	258
25 and over	1,915
Don't Know/Refused/Other	266
Missing Information	0
Total	2,723

Table 20 – Age Information

7. Special Populations Served—Complete for All Activities

Number of Persons in Households

Subpopulation	Total	Total Persons Served – Prevention	Total Persons Served – RRH	Total Persons Served in Emergency Shelters
Veterans	282	0	0	0
Victims of Domestic Violence	268	0	0	0
Elderly	107	0	0	0
HIV/AIDS	21	0	0	0
Chronically Homeless	740	0	0	0
Persons with Disabilities:				
Severely Mentally Ill	589	0	0	0
Chronic Substance Abuse	220	0	0	0
Other Disability	841	0	0	0
Total (Unduplicated if possible)	0	0	0	0

Table 21 – Special Population Served

CR-70 – ESG 91.520(g) - Assistance Provided and Outcomes

10. Shelter Utilization

Number of New Units - Rehabbed	0
Number of New Units - Conversion	0
Total Number of bed-nights available	0
Total Number of bed-nights provided	0
Capacity Utilization	0.00%

Table 22 – Shelter Capacity

11. Project Outcomes Data measured under the performance standards developed in consultation with the CoC(s)

CR-75 – Expenditures

11. Expenditures

11a. ESG Expenditures for Homelessness Prevention

	Dollar Amount of Expenditures in Program Year		
	2013	2014	2015
Expenditures for Rental Assistance	44,221	8,268	0
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	3,277	1,805	0
Expenditures for Housing Relocation & Stabilization Services - Services	11,162	5,371	0
Expenditures for Homeless Prevention under Emergency Shelter Grants Program	0	0	0
Subtotal Homelessness Prevention	58,660	15,444	0

Table 23 – ESG Expenditures for Homelessness Prevention

11b. ESG Expenditures for Rapid Re-Housing

	Dollar Amount of Expenditures in Program Year		
	2013	2014	2015
Expenditures for Rental Assistance	41,963	75,644	0
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	9,991	4,702	0
Expenditures for Housing Relocation & Stabilization Services - Services	9,796	22,014	0
Expenditures for Homeless Assistance under Emergency Shelter Grants Program	0	0	0
Subtotal Rapid Re-Housing	61,750	102,360	0

Table 24 – ESG Expenditures for Rapid Re-Housing

11c. ESG Expenditures for Emergency Shelter

	Dollar Amount of Expenditures in Program Year		
	2013	2014	2015
Essential Services	14,130	14,130	24,454
Operations	74,250	99,000	109,438
Renovation	0	0	0
Major Rehab	0	0	0
Conversion	0	0	0
Subtotal	88,380	113,130	133,892

Table 25 – ESG Expenditures for Emergency Shelter

11d. Other Grant Expenditures

	Dollar Amount of Expenditures in Program Year		
	2013	2014	2015
HMIS	5,042	5,050	0
Administration	0	0	1,922
Street Outreach	0	0	16,330

Table 26 - Other Grant Expenditures

11e. Total ESG Grant Funds

Total ESG Funds Expended	2013	2014	2015
585,630	213,832	235,984	135,814

Table 27 - Total ESG Funds Expended

11f. Match Source

	2013	2014	2015
Other Non-ESG HUD Funds	0	0	0
Other Federal Funds	0	0	0
State Government	0	0	0
Local Government	78,363	0	0
Private Funds	158,904	287,410	0
Other	0	0	0
Fees	0	0	0
Program Income	0	0	0
Total Match Amount	237,267	287,410	0

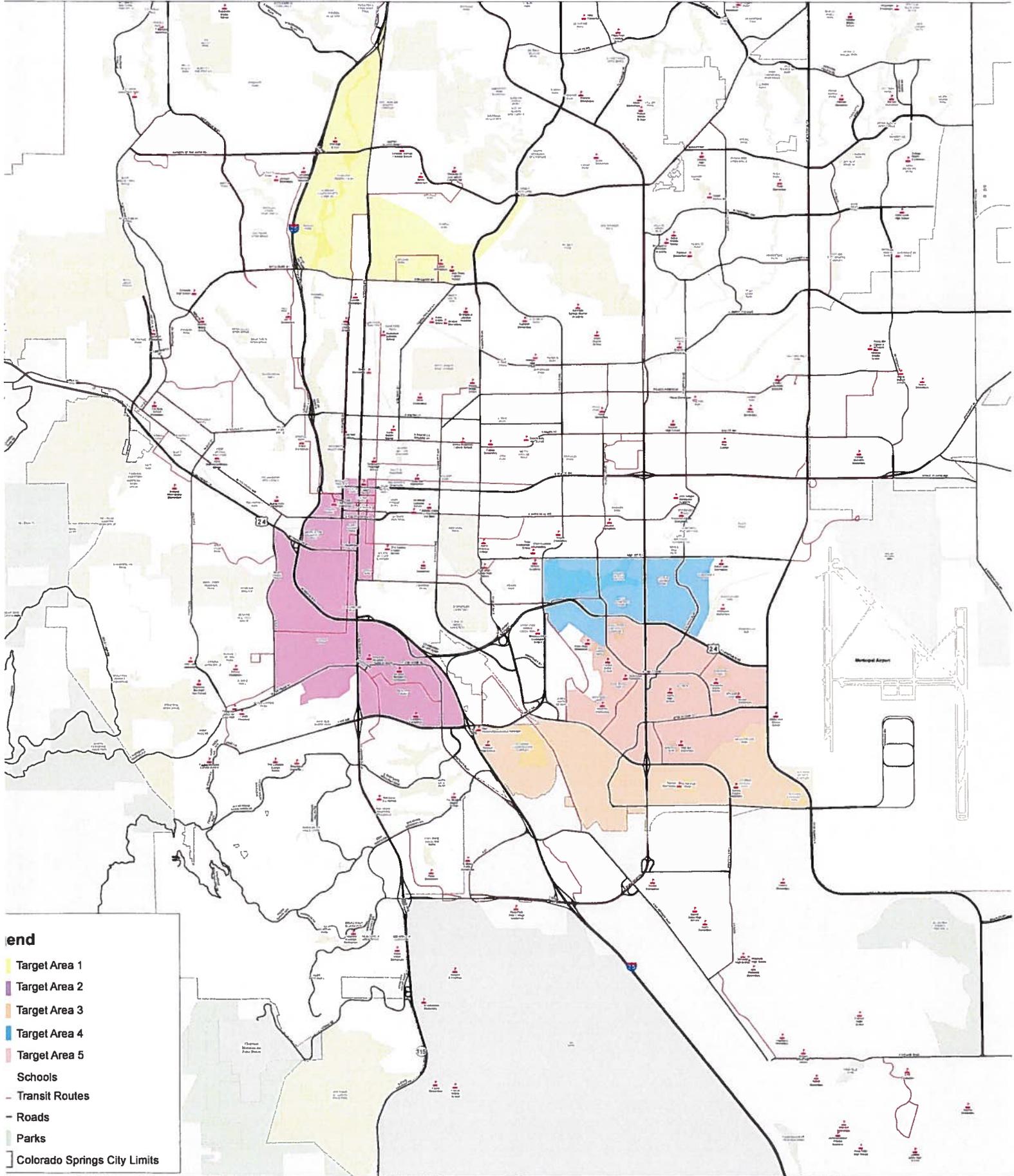
Table 28 - Other Funds Expended on Eligible ESG Activities

11g. Total

Total Amount of Funds Expended on ESG Activities	2013	2014	2015
1,110,307	451,099	523,394	135,814

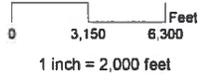
Table 29 - Total Amount of Funds Expended on ESG Activities

Colorado Springs Target Areas



Legend

- Target Area 1
- Target Area 2
- Target Area 3
- Target Area 4
- Target Area 5
- Schools
- Transit Routes
- Roads
- Parks
- Colorado Springs City Limits



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Census Tracts Identified as target areas for 2015-2019 Consolidated Plan

Census Tract	Total Population
301	1670
302	2330
Total	4000

Target Area 1

2300	1165
2900	5235
3000	4585
Total	10985

Target Area 2

4009	1455
4501	2490
6502	6375
Total	10320

Target Area 3

5201	3610
5202	2250
6302	4215
Total	10075

Target Area 4

5400	6440
6400	7045
6501	3455
Total	16940

Target Area 5

CR-15 Housing Activities, Public Facilities & Infrastructure, and Geographic Target Areas (TA)

	Amount Planned	Total Amount Spent	TA Spent	TA Spent %
Barrier Removal (BR)	\$ 229,000.00	\$ 186,540.36	\$ 41,083.00	22%
Housing Rehabilitation (RO)	\$ 548,287.00	\$ 548,287.00	\$ 106,383.13	19%
Affordable Housing	\$ 410,000.00	\$ 252,987.49	\$ -	0%
Emergency Repair (EM)	\$ 150,000.00	\$ 65,164.00	\$ 25,154.75	39%
Total	\$ 1,337,287.00	\$ 1,052,978.85	\$ 172,620.88	16%

Housing Activities by Target Area (TA)

	TA 1	TA 2	TA 3	TA 4	TA 5
Barrier Removal (BR)	\$ 24,865.00	\$ 16,218.00	\$ -	\$ -	\$ -
Housing Rehabilitation (RO)	\$ -	\$ 41,471.30	\$ 30,873.28	\$ -	\$ 34,038.55
Emergency Repair (EM)	\$ 13,474.06	\$ 6,895.23	\$ 2,950.00	\$ -	\$ 1,835.46
Total	\$ 38,339.06	\$ 64,584.53	\$ 33,823.28	\$ -	\$ 35,874.01

\$ 172,620.88
Total for Target Areas

Public Facilities (PF) & Infrastructure (IN): Planned, Actual Spent, and Target Area Spending (TA)

	Amount Planned	Amount Spent	TA 1	TA 3	TA 4
Deerfield Comm. Cntr. (PF)	\$ 400,000.00	\$ 400,000.00	\$ -	\$ 400,000.00	\$ -
Chelton Road (IN)	\$ 225,000.00	\$ 225,000.00	\$ -	\$ -	\$ 225,000.00
Flannigan Park (IN)	\$ 300,000.00	\$ 300,000.00	\$ 300,000.00	\$ -	\$ -
Total	\$ 925,000.00	\$ 925,000.00	\$ 300,000.00	\$ 400,000.00	\$ 225,000.00

\$ 925,000.00
Total for Target Areas

CR-10 Race and Ethnic Composition of Individuals Assisted in Public Facilities and Infrastructure Projects

	Deerfield Hills LMA Combined Tracts & Blocks	%	Flanagan Park Census Tract 3.01	%	Chelton Road Census Tract 52.01	%	Chelton Road Census Tract 52.02	%	City of Colorado Springs %
White	3,735	62%	2,478	83%	2,402	55%	1,481	60%	79%
Black or African American	1,541	26%	66	2%	525	12%	462	19%	6%
Asian	198	4%	37	1%	104	2%	85	3%	3%
American Indian or American Native	68	1%	58	2%	51	1%	35	1%	1%
Native Hawaiian or Other Pacific Islander	54	1%	2	0.1%	20	0.5%	9	0.4%	0.3%
Some Other Race	8	0.1%	255	9%	922	21%	251	10%	5.5%
Two or More Races	348	7%	101	3%	304	7%	143	6%	5.1%
Total	5,952		2,997		4,328		2,466		
Hispanic	2,503	30%	570	19%	1,841	43%	542	22%	16%
Not Hispanic	5,952	70%	2,427	81%	2,487	57%	1,924	78%	84%
Total	8,455		2,997		4,328		2,466		

Data Source: 2010 Census Summary File #1

9 Owner-Occ Units with Hazards Reduced	Race	Very Low Income	Low Income	Moderate Income	Elderly	Female Head of Household	Disabled
White	9	5	2	2	4	1	8
Hispanic	1						
Afr-American	0						
Other	0						
Pre-1978 Units Tested Negative	18						

