#### Parks, Recreation & Cultural Services

PR&CS Administration, 1401 Recreation Way, Colorado Springs, CO 80905



#### Agenda TOPS Working Committee

Wednesday, June 7, 2023

7:30 a.m.

1401 Recreation Way

How to call in to the meeting for citizens:

Please dial +1 (720) 617-3426 Conference ID: 494 055 957#

#### How to comment:

- For Citizen Discussion concerning items that are not on the agenda please email your comments to TOPSWorkingCommittee@coloradosprings.gov in advance of the meeting.
- For Agenda Items Before the meeting, those who wish to comment should submit their name, telephone number, and the topic or agenda item for comment to TOPSWorkingCommittee@coloradosprings.gov. If you are a participant in Microsoft TEAMs please use the chat function to indicate you would like to comment. If you have joined the meeting via conference call, please listen for your opportunity to comment. You will be called upon to comment using the last four digits of your telephone number. Please limit your comment to three minutes.

Agenda Preview	Board Chair
Announcements	Staff and Committee
Approval of Minutes	Committee
Citizen Discussion	Citizens
Action Items	
2024 Capital Improvement Project Recommendations	Kelly Rajab
Presentation Items	
Vegetation Management at Sondermann Park	Cody Bear-Sutton
Citizen Discussion	Citizens

Adjournment

## Parks, Recreation, and Cultural Services 2024 Proposed TOPS Capital Improvement Budget

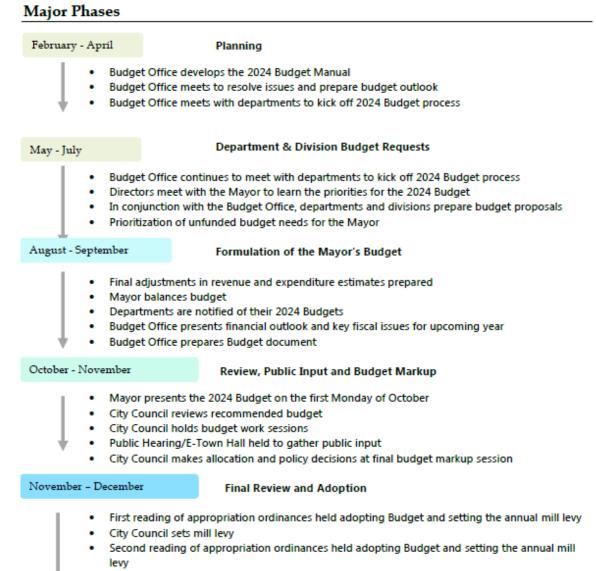
TOPS Working Committee June 7, 2023 Kelly Rajab-Analyst II, Finance and Budget





## **Budget Development Timeline**





Budget Office begins production of final Budget document

## **Budget Development**



## Key Dates\*

June 29 – Mayor's priorities for 2024 July 7 – CIP and unfunded requests due August 2 – Operating budgets due October 2 – Mayor distributes 2024 budget Oct 23 – Formal public hearing on 2024 budget Late Nov/Dec – City Council appropriates budget

\*subject to change

## **Informing the Budget Process**



- Park System Master Plan
- Parks, Recreation & Cultural Services Strategic Plan
- City Strategic Plan
- Community Input needs and desires
- Opportunities to Leverage Funding (Grants)
- Strategic Timing of Projects
- Urgent Repairs and Renovations
- Funding Requirements and Project Eligibility
- Board and Committee Input
- Mandates and Paybacks
- Staff Capacity



## Assumptions

- Sales tax revenue assumes a 1%-2% growth rate in 2024 and 2% growth in subsequent years
- Salary & Benefits forecasted to increase 5.25%
  - Compensation 2.25% annually
  - Healthcare costs 1.5% annually
  - Pension costs 1.5% annually
- Materials, services and contracts 3% increase for inflation



# TOPS Proposed 2024 CIP Budget Trails, Open Space and Parks Fund (TOPS) 0.1% Sales Tax

# **TOPS Ordinance**



Trails, Open Space and Parks (TOPS) revenue is generated from a 0.1% sales and use tax adopted by voters in April 1997, extended by voters in 2003, and extended by voters again in 2023. The tax will now expire in 2045.

There are 5 categories of spending allowed by the TOPS ordinance (Ord.97-96; Ord. 01-42):

#### Off the top

- Administration- 3% for TOPS administration, planning and management
- Maintenance- 6% for stewardship and maintenance of properties acquired with TOPS funds

#### Of the remaining

- Open Space- Minimum 60% for acquisition and stewardship of (all) open space lands. 75% of this amount for acquisition of Open Space.
- Trails- Maximum 20% for construction, acquisition and maintenance of (all) trails.
- **Parks-** Maximum 20% for acquisition and construction of new parks AND to acquire, construct, establish and maintain new parks and related facilities and to maintain and renovate all City Parks.

2022 End-of-Year Revenue Report CLORADO

#### 0.1% Trails, Open Space and Parks Tax - TOPS

For Filing Period Ended December 31\*

						% Over(Under)
Month Paid to City	2018	2019	2020	2021	2022	Previous Year
February	634,092	681,817	676,078	741,043	828,525	11.81%
March	612,770	616,420	626,138	742,255	824,847	11.13%
April	770,705	814,083	700,611	997,375	1,076,126	7.90%
May	671,799	727,369	569,042	898,625	1,017,271	13.20%
June	743,604	732,903	708,683	918,895	983,720	7.05%
July	848,239	875,596	878,140	1,127,282	1,179,995	4.68%
August	750,952	803,205	824,140	1,008,377	1,087,594	7.86%
September	800,867	788,458	803,665	979,345	1,066,174	8.87%
October	833,452	841,777	922,298	1,076,829	1,154,188	7.18%
November	762,126	767,044	828,200	949,006	1,008,826	6.30%
December	742,788	714,708	773,509	914,992	930,020	1.64%
January	890,745	912,037	1,003,989	1,204,193	1,232,330	2.34%
Total (Year-to-Date)	9,062,141	9,275,416	9,314,492	11,558,217	12,389,616	7.19%
Refunds						
(Year-to-Date)	21,651	18,783	46,735	39,110	47,491	
Net Revenue						
(Year-to-Date)	9,040,490	9,256,633	9,267,757	11,519,107	12,342,125	

\* Filing period is the month the tax monies are collected by the retailer from their customers

OLYMPIC CITY USA



# TOPS Fund Future Revenue 2024-2028

#### TOPS projected revenue with forecasted annual amount 2024-2028

							TOTALS
	2024	2025	2026	2027	2028	(N	ext 5 Years)
Projected Revenue							
Forecasted Annual Amount	\$ 13,456,860	\$ 13,725,997	\$ 14,000,517	\$ 14,280,527	\$ 14,566,138	\$	70,030,040
Administration allowable (3%)	\$ 403,706	\$ 411,780	\$ 420,016	\$ 428,416	\$ 436,984	\$	2,100,901
Maintenance allowable (6%)	\$ 807,412	\$ 823,560	\$ 840,031	\$ 856,832	\$ 873,968	\$	4,201,802
Adjusted category revenue	\$ 12,245,743	\$ 12,490,657	\$ 12,740,471	\$ 12,995,280	\$ 13,255,186	\$	63,727,336
Trails allowable (20% Max)	\$ 2,449,149	\$ 2,498,131	\$ 2,548,094	\$ 2,599,056	\$ 2,651,037	\$	12,745,467
Parks allowable (20% Max)	\$ 2,449,149	\$ 2,498,131	\$ 2,548,094	\$ 2,599,056	\$ 2,651,037	\$	12,745,467
Open Space allowable (60% min)	\$ 7,347,446	\$ 7,494,394	\$ 7,644,282	\$ 7,797,168	\$ 7,953,111	\$	38,236,402
75% of Open Space-Acquisition	\$ 5,510,584	\$ 5,620,796	\$ 5,733,212	\$ 5,847,876	\$ 5,964,834	\$	28,677,301



# TOPS Fund Summary 2022 Estimated Fund Balance

Total Revenue-Life of Tax (Through December 2022)

182,606,406

	Life of Tax 1	.997-2022	Through 12	2-2022	
	Total Expenditures-	Percent Spent-	Total	Remaining	
Category	Life of Tax	Life of Tax	Encumbrances	Budget	December 2022
Administration-3%	4,850,759	2.66%	9,235	25,025	301,527
Maintenance-6%	9,731,226	5.33%	-	(16,400)	638,493
Trails-20% max	25,125,842	15.04%	1,345,855	6,068,136	873,474
Parks-20% max	31,880,753	19.08%	345,112	741,680	445,763
Open Space-60% min	92,007,383	55.07%	137,328	2,416,775	5,678,438
	163,595,963	89.59%			

Figures are preliminary and unaudited.

Wild Horse Open Space and Corral Bluffs Expansion purchases in Q1 2023 = \$7,855,000



## Preliminary 2024 Revenue

Trails, Open Space, and Parks \$13,456,860

#### **2024 TOPS Revenue by Category**

TOPS Administration - 3%	\$ 403,706
TOPS Maintenance - 6%	\$ 807,412
TOPS Trails - 20% max	\$ 2,449,149
TOPS Parks - 20% max	\$ 2,449,149
TOPS Open Space - 60% min	\$ 7,347,446
75% of Open Space - Acquisition	\$ 5,510,584

Revenue subject to adjustment in forecast by Budget Office



# 2024 TOPS Positions by TOPS Category

<b>TOPS</b> Category	Position	Count	<b>TOPS Category</b>	Position	Count
Administration	Analyst II	0.25	Open Space	Archeologist	0.50
	Analyst, Senior	0.25		Construction Project Specialist	0.75
	Capital Project Coordinator	0.50		GIS Technician	0.50
	Contracting Specialist II	0.50		Maintenance Technician II	0.25
	Park Development Manager	0.50		Natural Resource Specialist	0.25
	Planner I	0.50		Park Ranger I	4.50
	Subtotal Administration	2.50		Park Ranger II	2.25
				Park Ranger, Senior	0.75
Maintenance	Sr. Skilled Maintenance Technician	0.50		Planner I	0.50
	Sr. Maintenance Technician	5.00		Regional Parks Manager	0.25
	Subtotal Maintenance	5.50		Subtotal Open Space	10.50
Trails	No positions funded in this Trails	0.00	Parks	Archeologist	0.50
	Subtotal Trails	0.00		Maintenance Technician II	1.00
				Subtotal Parks	1.50

#### Total 2024 TOPS Positions = 20.00

# **TOPS Administration**



#### **Proposed Administration Budget for 2024**

TOPS Administration – 3%	
Administration Available Revenue	\$ 403,706
Draw from Fund Balance	\$ 5,345
Total Proposed 2024 TOPS Administration Budget	\$ 409,051

#### **TOPS Administration Salaries & Benefits vs. Operating**

	Budget	% of total
Salaries & Benefits	356,311	87%
Operating	52,739	13%
Total	409,051	100%

# **TOPS Maintenance**



#### **Proposed Maintenance Budget for 2024**

TOPS Maintenance – 6%	
Maintenance Available Revenue	\$ 807,412
No Draw from Fund Balance	\$ 0
Total Proposed 2024 TOPS Maintenance Budget	\$ 797,124

TOPS Maintenance Salaries & Benefits vs. Operating						
	Budget % of tot					
Salaries & Benefits	591,044	74%				
Operating	206,080	26%				
Total	797,124	100%				

# **TOPS Trails Category**



2024 Trails (20% Max) Total Available = \$2,449,149 2024 Total Proposed Trails Category = \$900,000

Proposed Trails Category CIP Project List	
Austin Bluffs/University Park Implementation	\$ 200,000
Blodgett/Pikeview Open Space Implementation	\$ 200,000
Chamberlain Trail-South	\$ 100,000
Fisher Canyon Open Space Implementation	\$ 200,000
Palmer Mesa Trail	\$ 100,000
Sand Creek Trail, Airport to Palmer Park	\$ 100,000
Total Proposed 2024 Trails CIP Projects	\$ 900,000

**TOPS Trails = 100% Capital Improvement Projects** 





Austin Bluffs/ University Park Implementation (TOPS Acquired)

- Implementation of Master Plan including trailheads, trails, and signage.
- 2024 Proposed TOPS Trails \$200,000





#### Blodgett/ Pikeview Implementation (TOPS Acquired)

- Implementation of Master Plan including trailhead, trails, and signage.
- 2024 Proposed TOPS Trails \$200,000



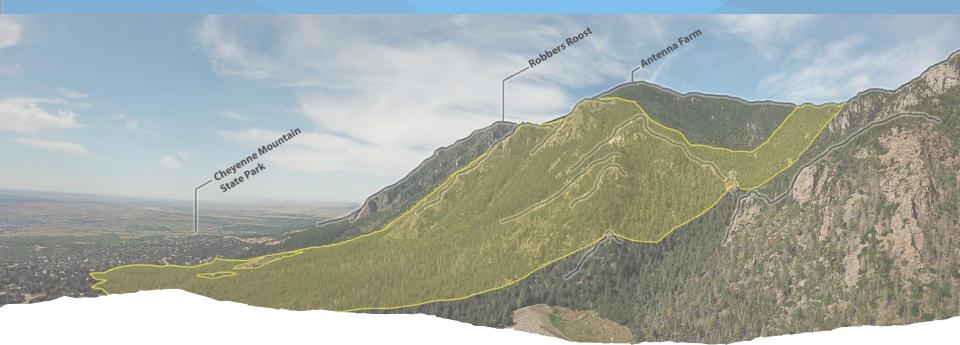


## Chamberlain Trail (TOPS Acquired)

 Acquisition and construction of segments from North Cheyenne Canon Park to Fishers Canyon Open Space

 2024 Proposed TOPS Trails \$100,000





## Fishers Canyon Implementation

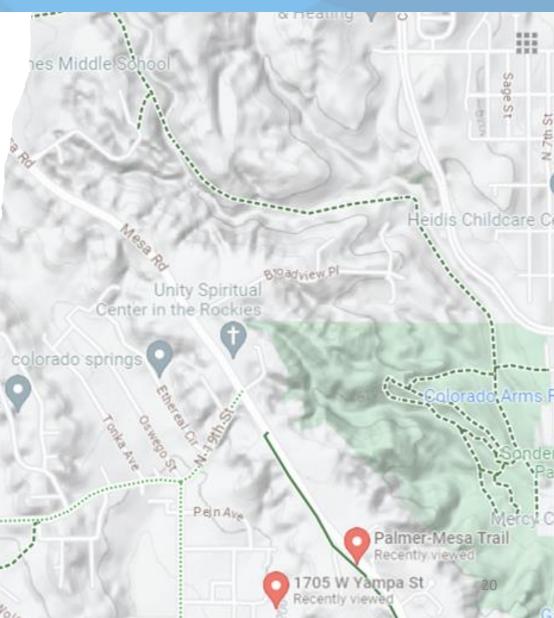
(TOPS Acquired)

- Implementation of 2023 Master Plan including trailhead, trails, and signage
- 2024 Proposed TOPS Trails \$200,000



#### Palmer Mesa Trail Design and Planning

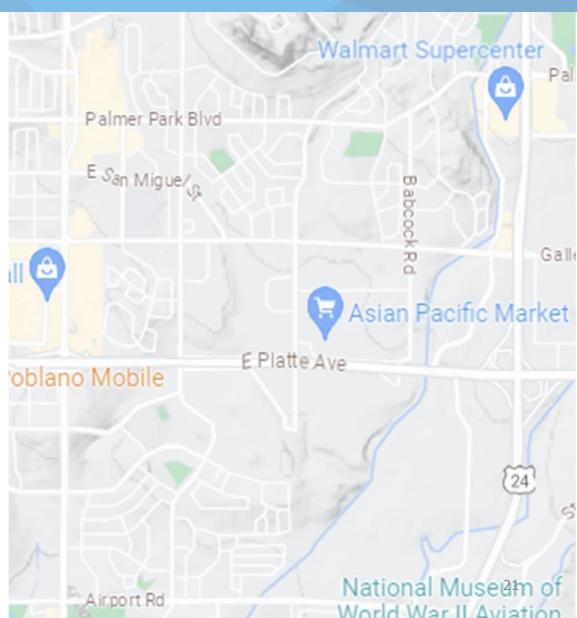
- Design and planning of improvements to Palmer Mesa Trail
- 2024 Proposed TOPS Trails
  \$100,000





#### Sand Creek Trail-Airport to Palmer Park

- Design and planning of Sand Creek Trail segment from Airport Road to Palmer Park Blvd.
- 2024 Proposed TOPS Trails \$100,000



# **TOPS Parks Category**



2024 Parks (20% Max) Total Available = \$ 2,449,149 Max Fund Draw = \$445,763 Max Available = \$2,894,912 2024 Total Proposed Parks Category = \$2,844,087	
TOPS Parks Operating	
2024 Parks Operating Budget	\$ 1,718,087
TOPS Parks CIP Projects	
Grey Hawk Park Implementation	\$ 500,000
Jimmy Camp Creek/Corral Bluffs	\$ 250,000
Irrigation Renovations:	
Bricker Park	\$ 136,000
Otero Park	\$ 133,000
Tomah Park	\$ 107,000
Total Proposed 2024 Parks CIP Projects	\$ 1,126,000

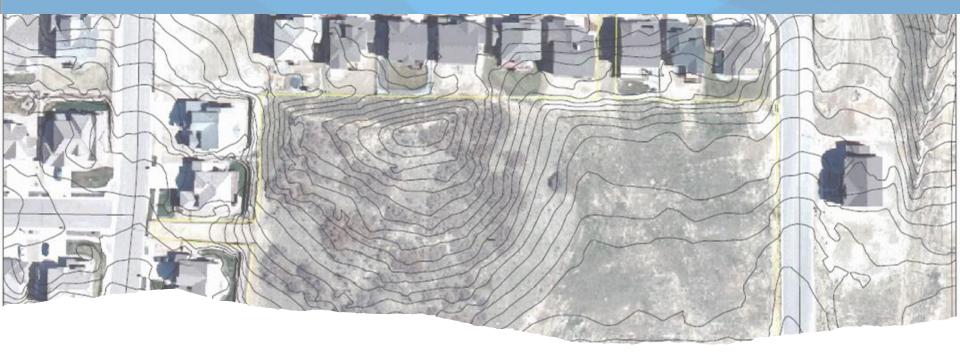


## TOPS Parks Proposed 2024 Budget\$2,844,087

#### **TOPS Parks Salaries & Benefits vs Operating vs. CIP**

	Budget	% of total
Salaries & Benefits	397,382	14%
Operating	1,323,705	47%
Capital	1,123,000	39%
Total	2,844,087	100%





## Grey Hawk Park Implementation

- Implementation of Master Plan including construction documents and construction of park elements.
- 2024 Proposed TOPS Parks \$500,000

Total Project Cost \$1.7M – \$2.1M (CTF, TOPS and Grants/Other)



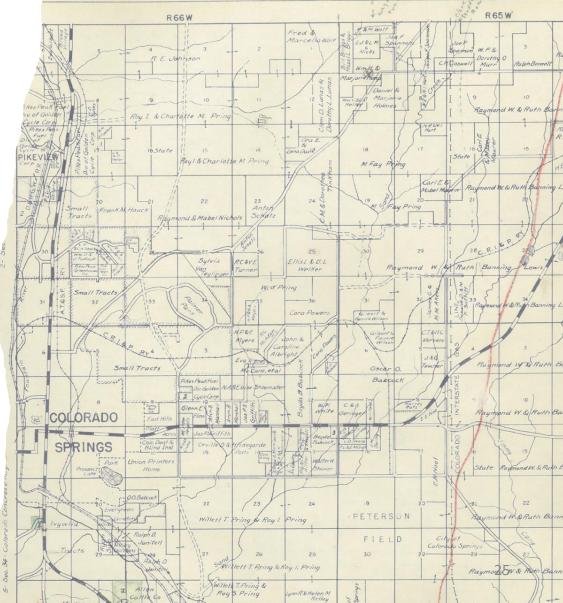
## Jimmy Camp Creek/ Corral Bluffs Planning

- Archeological and boundary survey
- Tribal consultations
- Hydrology study

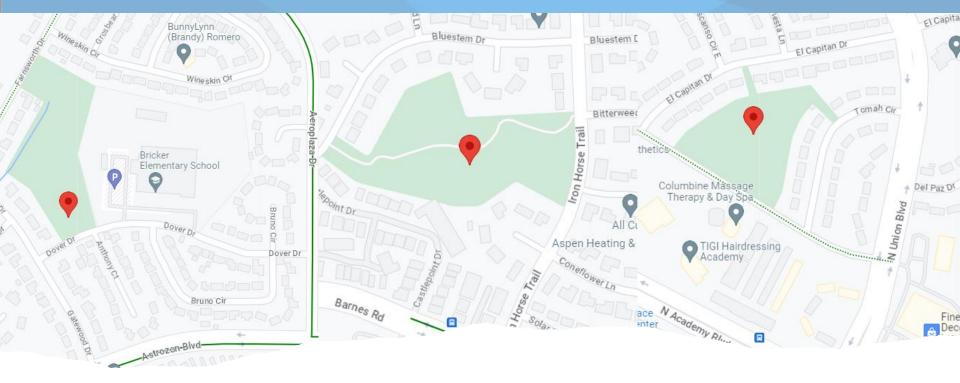
#### 2024 Proposed TOPS Parks \$ 250,000

Total project cost undetermined

\*An additional \$100,000 from the Open Space Stewardship operating budget set aside for this project.







## Irrigation Renovation-Three Parks

- Bricker Park 4-acres \$136,000
- Otero Park 3.9-acres \$133,000
- Tomah Park 3.1-acres \$107,000
- 2024 Proposed TOPS Parks \$376,000



# **TOPS Open Space Category**

2024 Open Space (60% Min) Total Available = \$7,347,446 75% Reserved for Acquisition = \$5,510,589 2024 Proposed Open Space Operating Stewardship = \$ 1,836,857

Open Space Stewardship-Operating	
Education	\$ 154,167
Rangers	\$ 818,952
Land Management	\$ 419,923
Resource Management	\$ 443,815
Total Proposed 2024 Open Space Stewardship	\$ 1,836,857

Includes \$100,000 for additional surveys, tribal consultations and studies at Corral Bluffs Open Space, Jimmy Camp Creek Park, and Wild Horse Open Space from Land Management and Resource Management.



## Stewardship Program-Education

- Emphasis on telling the story and having a presence
- Cultural resources staff professional expertise
- Higher education institutions
  research/recruitment
- Friends groups- partner on interpretive walks
- Interpretive programming in open spaces
- Curriculum-based elementary school and library outreach
- Interpretive signage/technology
- Leave No Trace (LNT) training







Stewardship Program-

Rangers

- Emphasis on having a presence at our open spaces for safety, public awareness and soft enforcement.
- Support for volunteer projects
- Park presence and regular visitor contacts 7 days/week
- Safety network
- Law enforcement weekends/off duty CSPD with focus on problem areas/issues
- 7 full-time rangers
- Seasonal staff





## Stewardship Program-Land Management

- Provide improved maintenance of our existing open space improvements
- Coordinate trail work contracts and volunteers
- Pick up trash
- Maintain and repair trails
- Maintain parking lots/trailheads
- Clean culverts and drainage
- Increase restroom cleaning frequency and number of units
- Trail project specialist
- Seasonal trail technicians



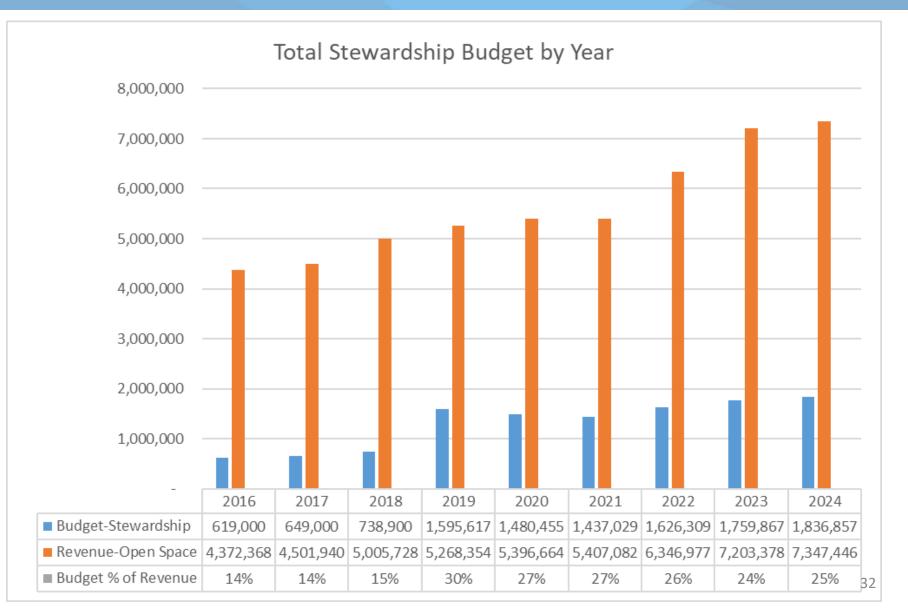
## Stewardship Program-Resource Management

- Improve and protect natural resource values on TOPS Open Space properties
- Invasive species
  control
- Native vegetation restoration
- Non-designated trail closure
- Wildlife habitat enhancements
- Fencing installation or removal
- Data collection
- Seasonal crews
- Forest management



# **Stewardship Funding History**







## TOPS Open Space Proposed 2024 Budget\$1,836,857

# TOPS Open Space Salaries & Benefits v OperatingBudget% of totalSalaries & Benefits1,389,941Operating446,916Total1,836,857

2024 Balance available for Open Space purchases = \$5,510,589

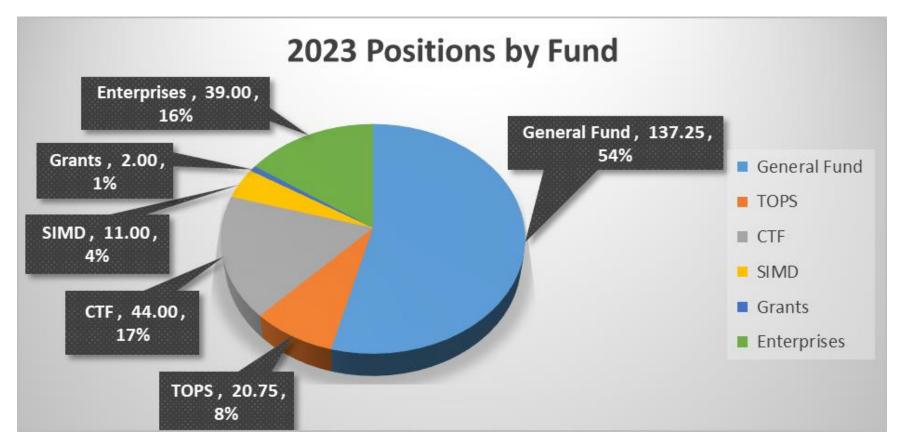


#### **Proposed Motion:**

Move to recommend to the Parks, Recreation, and Cultural Services Advisory Board this 2024 TOPS CIP budget as presented.



# **2023 Position Distribution by Fund**





# Ballfield Fund Proposed 2024 CIP Budget

# Ballfield Capital Improvements Fund Player Fees

Purpose-Special revenue fund to provide for maintenance and improvements to baseball and softball fields throughout the city.



# Ballfield Fund 2023 Fund Balance Estimate

Ballfield fund estimated 2022 EOY Fund Balance	\$ 199,437*
Add: 2023 Estimated Revenue	\$ 82,200
Less: 2023 Budgeted Expenditures	(\$ 247,154)
2023 Estimated Total EOY Fund Balance	\$ 34,483
Hold 10% Reserve	<u>(\$ 8,220)</u>
2023 Estimated Available Fund Balance	\$ 26,263

\*2022 Annual Comprehensive Financial Report (ACFR) preliminary, unaudited figures



## **Ballfield Fund Proposed 2024 CIP Budget**

2024 Estimated Revenue = \$ 82,200 2023 Available Fund Balance = \$ 26,263 2024 Total Available Funding = \$108,463 2024 Total Proposed Budget = \$ 110,150

2024 Proposed Ballfield Fund Budget	
Skyview Sports Complex Turf Replacement	\$ 110,000
Bank and Investment Fees	\$ 150
Total 2024 Proposed Ballfield Fund Budget	\$ 110,150

**Ballfield Fund = 100% Capital Improvement Projects** 





## Skyview Sports Complex Turf Replacement

 Replace two remaining infields at facility with new artificial turf.

 2024 Proposed Ballfield Fund \$110,000

Total project cost \$180,000 (Ballfield Fund and CTF)



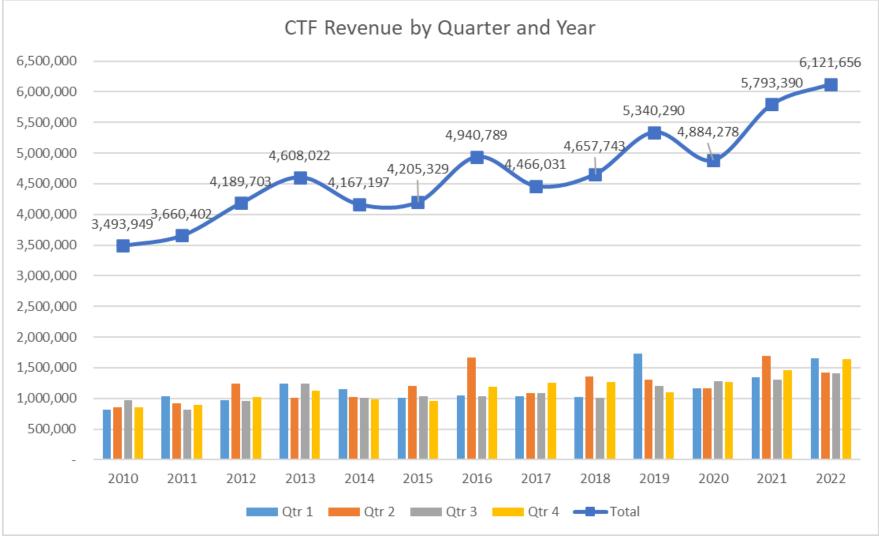
# CTF Proposed 2024 CIP Budget

# Conservation Trust Fund (CTF) Lottery Proceeds

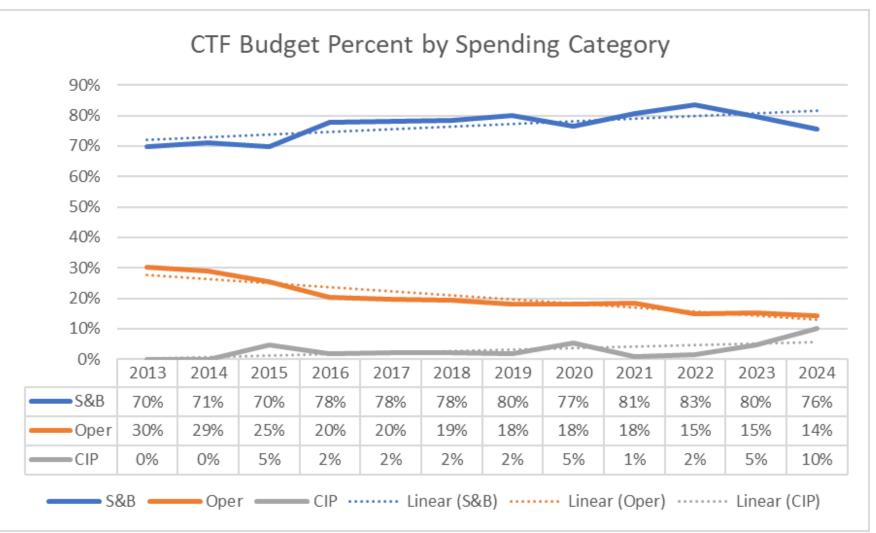
Purpose-To provide a means of acquiring, developing, and maintaining new conservation sites, and for capital improvements or maintenance for recreational purposes on any public sites.













## **CTF 2023 Fund Balance Estimate**

CTF Estimated 2022 EOY Fund Balance	\$ 2,858,313*
Add: 2023 Estimated Revenue	\$ 5,927,139
Less: 2022 Project & PO rollover	(\$519,359)
Add: 2022 A/P Accruals	\$15,296
Less: 2022 Memo Encumbrance	(\$272,577)
Less: 2023 Budgeted Expenditures	(\$ 6,382,970)
2023 Estimated Total EOY Fund Balance	\$ 1,625,842
Hold 10% Reserve	<u>(\$ 592,714)</u>
2023 Estimated Available Fund Balance	\$ 1,033,128

\*2022 Annual Comprehensive Financial Report (ACFR) preliminary, unaudited figures

# **CTF Proposed 2024 CIP Budget**



2024 CTF Total Projected Revenue = \$ 6,010,000\* Max Fund Draw = \$ 1,033,128 Max Available = \$ 7,043,128 2024 Total Proposed CTF Budget = \$7,099,863

CTF Proposed Operating	
2024 CTF Operating Budget	\$ 6,374,863
CTF Proposed CIP Projects	
Red Rock Canyon Landfill	\$ 35,000
Maintenance of Outdoor Sculpture	\$ 20,000
Grey Hawk Park Implementation	\$ 500,000
Skyview Sports Complex Turf Replacement	\$ 70,000
Economic Benefits of Parks Study Update	\$ 100,000
Total Proposed 2024 CTF CIP Projects	\$ 725,000

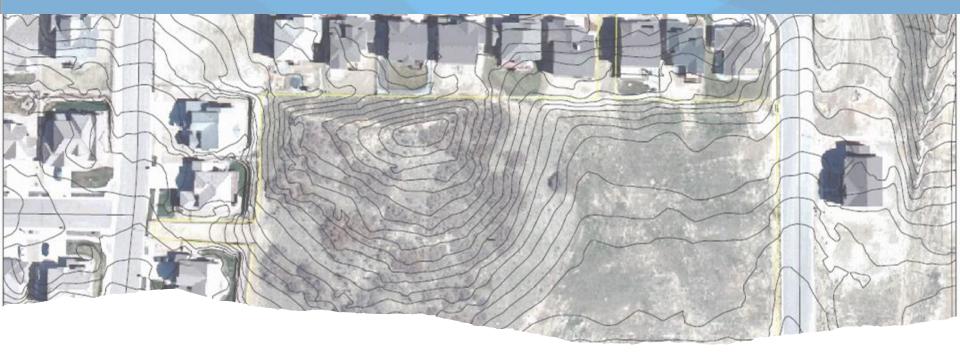
\*From long range planning data. Subject to adjustment by Budget Office later in the budget process. 44



## CTF Proposed 2024 Budget \$7,099,863

2024 CTF Percent Salary & Benefits, Operating, CIP		
	Budget	% of total
Salaries & Benefits	5,364,105	76%
Operating	1,010,759	14%
CIP	725,000	10%
Total	7,099,863	100%





# Grey Hawk Park Implementation

- Implementation of master plan including construction documents and construction of park elements.
- 2024 Proposed CTF \$ 500,000

Total Project Cost \$1.7M – \$2.1M (CTF, TOPS and Grants/Other)





### Skyview Sports Complex Turf Replacement

- Replace two remaining infields at facility with new artificial turf.
- 2024 Proposed CTF \$70,000

Total project cost \$180,000 (Ballfield Fund and CTF)



# **Other CTF Projects**

- Red Rock Canyon landfill monitoring annual contract -\$35,000
- Outdoor sculpture maintenance \$20,000
- Economic benefits of parks study update \$100,000



# PLDO Proposed 2024 CIP Budget Public Space and Development (Parkland Dedication Ordinance)

Purpose-To provide for the acquisition of parks and open space in new subdivisions.

## **PLDO Fund Balance by Category**



PLDO Revenue					
2021 through 04-30-2023 (from 43066-PLDO Neighborhood GSA)					
Description		Amount			
Bluffs	PLD01	498,893.50			
Foothills	PLD02	415,094.00			
Mountain	PLD03	44,685.00			
Pioneer	PLD04	690,244.00			
Plains	PLD05	801,027.40			
Streams	PLD07	609,900.00			
Woodlands	PLD08	556,341.00			
	Grand Total	3,616,184.90			
No data for PLD06-Prairie					
	PLDO Revenue				
2021 through 04-30-2023 (from 43067-PLDO Community Parks)					
Description		Amount			
Community Parks	43067	3,101,534.50			
	Grand Total	3,101,534.50			



## PLDO Proposed 2024 CIP Budget

2024 Proposed PLDO Budget	
PLDO Acquisitions	\$ 25,000
Total 2024 Proposed PLDO Budget	\$ 25,000

Funds will be used for fees related to acquisitions such as surveys, appraisals, title fees, and small easement acquisitions. Expenses will be applied to cost of acquisitions as they occur.



# PPRTA Proposed 2024 CIP Budget Pikes Peak Rural Transportation Authority 1% Sales Tax

Purpose-To improve and maintain roads and support public transit.



## \*No PPRTA II projects will be funded in the 2024 budget.

# **PPRTA II**

- All approved PPRTA II projects have been funded
- No new PPRTA funding for PRCS through 2025
- Information about the proposed list can be found:

https://coloradosprings.gov/project/pprta-3-potential-projects



### Other projects by category considered for 2024 funding:

- Facility improvements
- Garden of the Gods
- Memorial Park improvements
- Parking Lot improvements
- Playground replacements
- Pool improvements
- Restroom upgrades
- Safety improvements
- Sport Court improvements
- Water conservation projects



# **Questions?**

### COLORADO SPRINGS PARKS AND RECREATION DEPARTMENT

### **TOPS Working Committee**

**Date:** June 7, 2022

Item Name: 2024 Trails, Open Space and Parks (TOPS) Capital Improvement Budget

### Summary:

Parks, Recreation and Cultural Services Department staff requests recommendation of the proposed 2024 TOPS Capital Improvement Program (CIP) budget. The budget has been developed based upon the 2014 Parks System Master Plan, a needs assessment, community input, and Parks, Recreation and Cultural Services Advisory Board and TOPS Working Committee discussion. The TOPS Working Committee's recommendation will be carried forward to the Parks Board for consideration as part of the 2024 Budget process.

### This is an action item for the TOPS Working Committee:

The Parks, Recreation and Cultural Services Advisory Board will consider the TOPS CIP budget at its June 8, 2023, meeting.

### Background:

Each year the Parks, Recreation and Cultural Services Department conducts a process to assist in establishing priorities for the annual TOPS CIP budget. As part of the 2024 TOPS CIP budget process, the Parks, Recreation and Cultural Services Department staff has prepared projected estimates on available funding and is seeking public input as part of the TOPS CIP budget process. In accordance with the TOPS Ordinance, the TOPS Working Committee is responsible for recommending priority projects for the expenditure of TOPS funds.

### Stakeholder process:

The TOPS Working Committee meetings and Parks, Recreation and Cultural Services Advisory Board meetings provide opportunity for public comment on the TOPS CIP budget.

### Alternative:

The TOPS Working Committee can recommend approval, disapproval, or modification of the 2024 TOPS CIP budget as presented.

### Recommendation:

Staff requests that the TOPS Working Committee recommend to the Parks, Recreation and Cultural Services Advisory Board this 2024 TOPS CIP budget as presented.

### **Proposed Motion:**

Move to recommend to the Parks, Recreation and Cultural Services Advisory Board this 2024 TOPS CIP budget as presented.