Parks, Recreation and Cultural Services 2024 Proposed Capital Improvement Budget

Parks, Recreation and Cultural Services Advisory Board June 8, 2023



Kelly Rajab – Analyst II, Finance and Budget

Budget Development Timeline



Major Phases

February - April

Planning

- Budget Office develops the 2024 Budget Manual
- Budget Office meets to resolve issues and prepare budget outlook
- · Budget Office meets with departments to kick off 2024 Budget process

May - July

Department & Division Budget Requests

- Budget Office continues to meet with departments to kick off 2024 Budget process
- Directors meet with the Mayor to learn the priorities for the 2024 Budget
- In conjunction with the Budget Office, departments and divisions prepare budget proposals
- Prioritization of unfunded budget needs for the Mayor

August - September

Formulation of the Mayor's Budget

- Final adjustments in revenue and expenditure estimates prepared
- Mayor balances budget
- Departments are notified of their 2024 Budgets
- Budget Office presents financial outlook and key fiscal issues for upcoming year
- Budget Office prepares Budget document

October - November

Review, Public Input and Budget Markup

- Mayor presents the 2024 Budget on the first Monday of October
- · City Council reviews recommended budget
- City Council holds budget work sessions
- Public Hearing/E-Town Hall held to gather public input
- City Council makes allocation and policy decisions at final budget markup session

November - December

Final Review and Adoption

- · First reading of appropriation ordinances held adopting Budget and setting the annual mill levy
- City Council sets mill levy
- Second reading of appropriation ordinances held adopting Budget and setting the annual mill levy
- Budget Office begins production of final Budget document

Budget Development



Key Dates*

June 29 – Mayor's priorities for 2024

July 7 – CIP and unfunded requests due

August 2 – Operating budgets due

October 2 – Mayor distributes 2024 budget

Oct 23 – Formal public hearing on 2024 budget

Late Nov/Dec – City Council appropriates budget

^{*}subject to change

Informing the Budget Process



- Park System Master Plan
- Parks, Recreation & Cultural Services Strategic Plan
- City Strategic Plan
- Community Input needs and desires
- Opportunities to Leverage Funding (Grants)
- Strategic Timing of Projects
- Urgent Repairs and Renovations
- Funding Requirements and Project Eligibility
- Board and Committee Input
- Mandates and Paybacks
- Staff Capacity

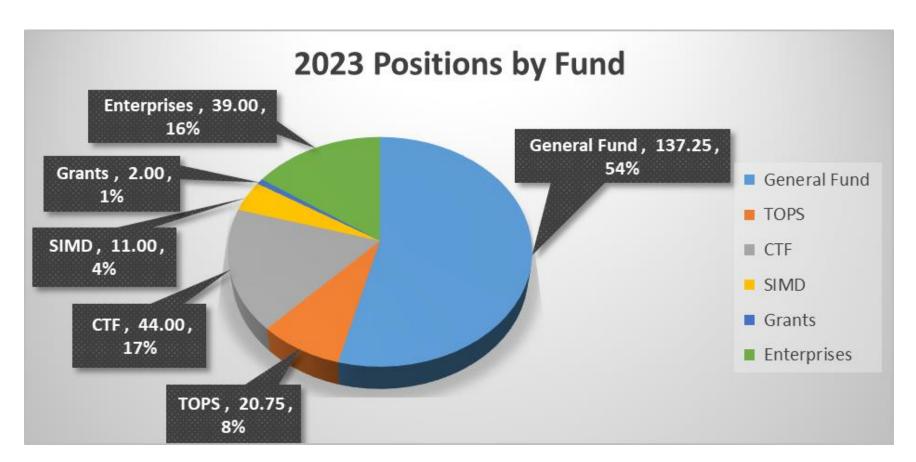


Assumptions

- Sales tax revenue assumes a 1%-2% growth rate in 2024 and 2% growth in subsequent years
- Salary & Benefits forecasted to increase 5.25%
 - Compensation 2.25% annually
 - Healthcare costs 1.5% annually
 - Pension costs 1.5% annually
- Materials, services and contracts 3% increase for inflation



2023 Position Distribution by Fund





Ballfield Fund Proposed 2024 CIP Budget

Ballfield Capital Improvements Fund Player Fees

Purpose-Special revenue fund to provide for maintenance and improvements to baseball and softball fields throughout the city.



Ballfield Fund 2023 Fund Balance Estimate

Ballfield fund estimated 2022 EOY Fund Balance	\$ 199,437*
Add: 2023 Estimated Revenue	\$ 82,200
Less: 2023 Budgeted Expenditures	(\$ 247,154)
2023 Estimated Total EOY Fund Balance	\$ 34,483
Hold 10% Reserve	<u>(\$ 8,220)</u>
2023 Estimated Available Fund Balance	\$ 26,263

^{*2022} Annual Comprehensive Financial Report (ACFR) preliminary, unaudited figures



Ballfield Fund Proposed 2024 CIP Budget

2024 Estimated Revenue = \$82,200

2023 Available Fund Balance = \$ 26,263

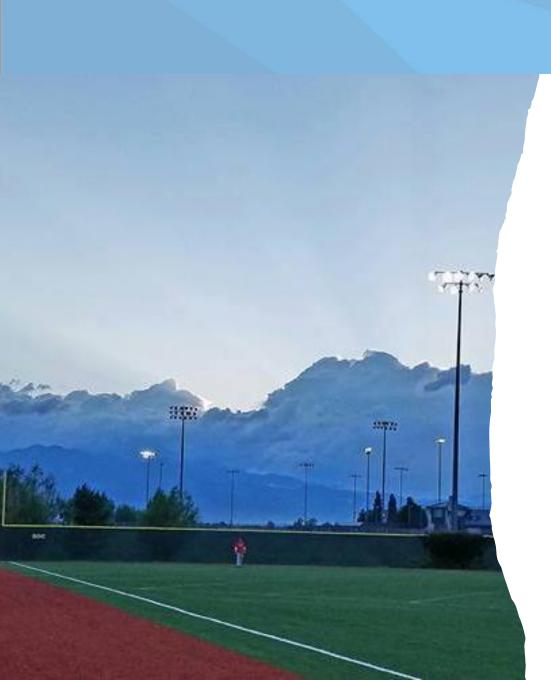
2024 Total Available Funding = \$108,463

2024 Total Proposed Budget = \$ 110,150

2024 Proposed Ballfield Fund Budget	
Skyview Sports Complex Turf Replacement	\$ 110,000
Bank and Investment Fees	\$ 150
Total 2024 Proposed Ballfield Fund Budget	\$ 110,150

Ballfield Fund = 100% Capital Improvement Projects





Skyview Sports Complex Turf Replacement

 Replace two remaining infields at facility with new artificial turf.

 2024 Proposed Ballfield Fund \$110,000

Total project cost \$180,000 (Ballfield Fund and CTF)



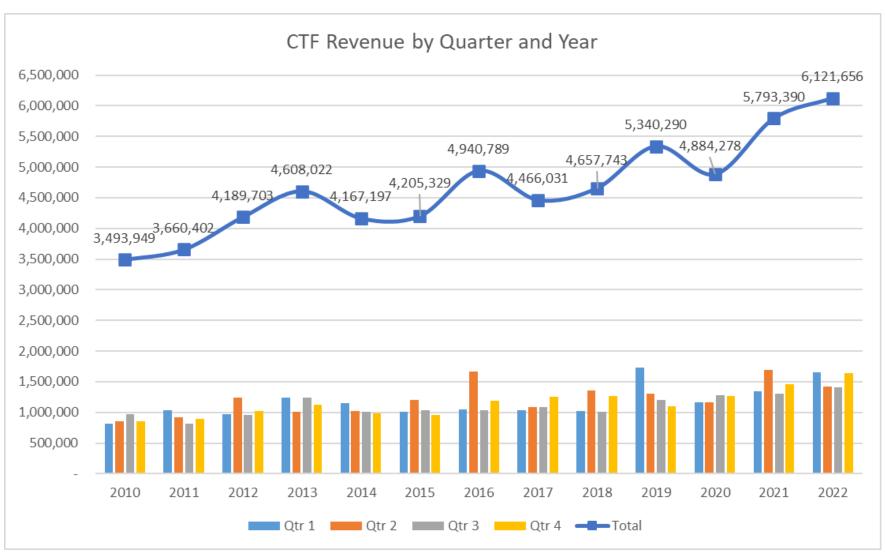
CTF Proposed 2024 CIP Budget

Conservation Trust Fund (CTF) Lottery Proceeds

Purpose-To provide a means of acquiring, developing, and maintaining new conservation sites, and for capital improvements or maintenance for recreational purposes on any public sites.

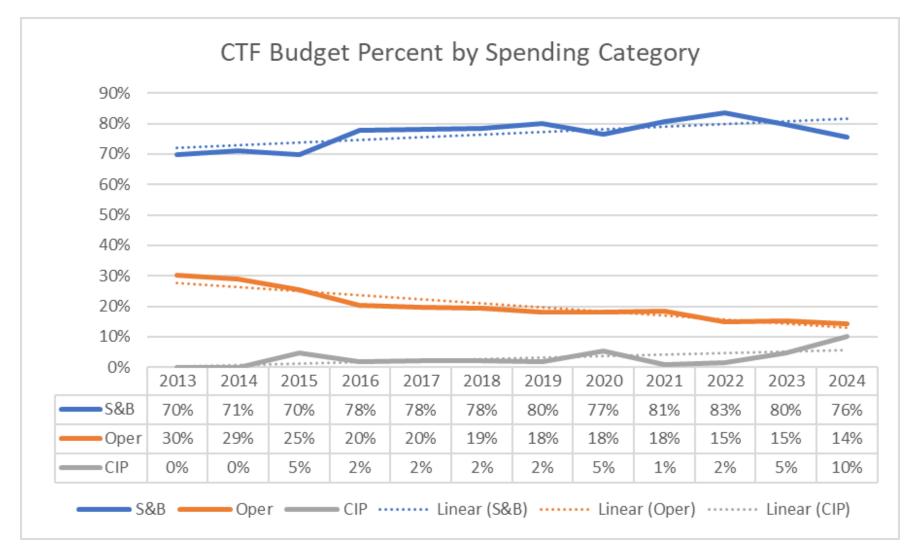
CTF Revenue 2010-2022





CTF Percent by Category







CTF 2023 Fund Balance Estimate

CTF Estimated 2022 EOY Fund Balance	\$ 2,858,313*
Add: 2023 Estimated Revenue	\$ 5,927,139
Less: 2022 Project & PO rollover	(\$519,359)
Add: 2022 A/P Accruals	\$15,296
Less: 2022 Memo Encumbrance	(\$272,577)
Less: 2023 Budgeted Expenditures	(\$ 6,382,970)
2023 Estimated Total EOY Fund Balance	\$ 1,625,842
Hold 10% Reserve	<u>(\$ 592,714)</u>
2023 Estimated Available Fund Balance	\$ 1,033,128

^{*2022} Annual Comprehensive Financial Report (ACFR) preliminary, unaudited figures

CTF Proposed 2024 CIP Budget



2024 CTF Total Projected Revenue = \$ 6,010,000* Max Fund Draw = \$ 1,033,128 Max Available = \$ 7,043,128 2024 Total Proposed CTF Budget = \$7,099,863

CTF Proposed Operating	
2024 CTF Operating Budget	\$ 6,374,863
CTF Proposed CIP Projects	
Red Rock Canyon Landfill	\$ 35,000
Maintenance of Outdoor Sculpture	\$ 20,000
Grey Hawk Park Implementation	\$ 500,000
Skyview Sports Complex Turf Replacement	\$ 70,000
Economic Benefits of Parks Study Update	\$ 100,000
Total Proposed 2024 CTF CIP Projects	\$ 725,000

^{*}From long range planning data. Subject to adjustment by Budget Office later in the budget process. $_{15}$



CTF Proposed 2024 Budget

\$7,099,863

2024 CTF Percent Salary & Benefits, Operating, CIP						
	Budget	% of total				
Salaries & Benefits	5,364,105	76%				
Operating	1,010,759	14%				
CIP	725,000	10%				
Total	7,099,863	100%				



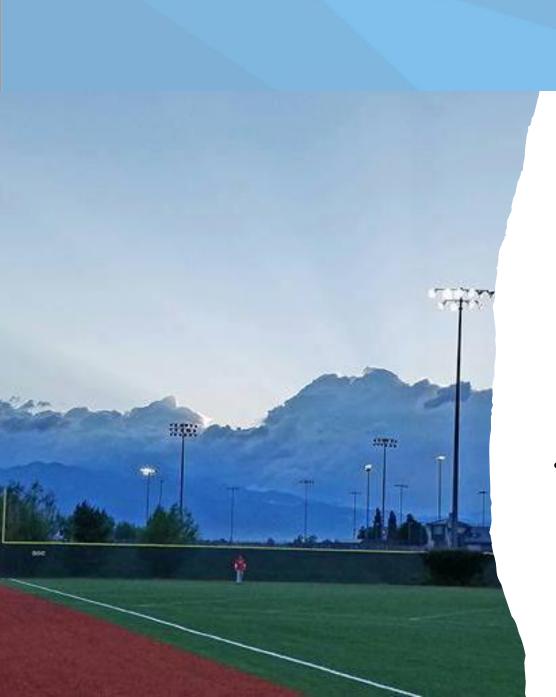


Grey Hawk Park Implementation

- Implementation of master plan including construction documents and construction of park elements.
- 2024 Proposed CTF \$ 500,000

Total Project Cost \$1.7M – \$2.1M (CTF, TOPS and Grants/Other)





Skyview Sports Complex Turf Replacement

 Replace two remaining infields at facility with new artificial turf.

• 2024 Proposed CTF \$70,000

Total project cost \$180,000 (Ballfield Fund and CTF)



Other CTF Projects

- Red Rock Canyon landfill monitoring annual contract -\$35,000
- Outdoor sculpture maintenance \$20,000
- Economic benefits of parks study update \$100,000



PLDO Proposed 2024 CIP Budget Public Space and Development (Parkland Dedication Ordinance)

Purpose-To provide for the acquisition of parks and open space in new subdivisions.

PLDO Fund Balance by Category



	PLDO Revenue	a
2021 through 04-30-20		LDO Neighborhood GSA)
Description	,	Amount
Bluffs	PLD01	498,893.50
Foothills	PLD02	415,094.00
Mountain	PLD03	44,685.00
Pioneer	PLD04	690,244.00
Plains	PLD05	801,027.40
Streams	PLD07	609,900.00
Woodlands	PLD08	556,341.00
	Grand Total	3,616,184.90
No data for PLD06-Prairie		
	PLDO Revenue	e
2021 through 04-30-2	2023 (from 43067-F	PLDO Community Parks)
Description		Amount
Community Parks	43067	3,101,534.50
	Grand Total	3,101,534.50



PLDO Proposed 2024 CIP Budget

2024 Proposed PLDO Budget	
PLDO Acquisitions	\$ 25,000
Total 2024 Proposed PLDO Budget	\$ 25,000

Funds will be used for fees related to acquisitions such as surveys, appraisals, title fees, and small easement acquisitions. Expenses will be applied to cost of acquisitions as they occur.



PPRTA Proposed 2024 CIP Budget Pikes Peak Rural Transportation Authority 1% Sales Tax

Purpose-To improve and maintain roads and support public transit.



*No PPRTA II projects will be funded in the 2024 budget.

PPRTAII

- All approved PPRTA II projects have been funded
- No new PPRTA funding for PRCS through 2025
- Information about the proposed list can be found:

https://coloradosprings.gov/project/pprta-3-potential-projects



TOPS Proposed 2024 CIP Budget

Trails, Open Space and Parks Fund (TOPS)
0.1% Sales Tax

TOPS Ordinance



Trails, Open Space and Parks (TOPS) revenue is generated from a 0.1% sales and use tax adopted by voters in April 1997, extended by voters in 2003, and extended by voters again in 2023. The tax will now expire in 2045.

There are 5 categories of spending allowed by the TOPS ordinance (Ord.97-96; Ord. 01-42):

Off the top

- Administration- 3% for TOPS administration, planning and management
- Maintenance- 6% for stewardship and maintenance of properties acquired with TOPS funds

Of the remaining

- Open Space- Minimum 60% for acquisition and stewardship of (all) open space lands. 75% of this amount for acquisition of Open Space.
- Trails- Maximum 20% for construction, acquisition and maintenance of (all) trails.
- **Parks-** Maximum 20% for acquisition and construction of new parks AND to acquire, construct, establish and maintain new parks and related facilities and to maintain and renovate all City Parks.

2022 End-of-Year Revenue Report COLORADO SPRINGS

0.1% Trails, Open Space and Parks Tax - TOPS

For Filing Period Ended December 31*

Month Paid to City	2018	2019	2020	2021	2022	% Over(Under) Previous Year
February	634,092	681,817	676,078	741,043	828,525	11.81%
March	612,770	616,420	626,138	742,255	824,847	11.13%
April	770,705	814,083	700,611	997,375	1,076,126	7.90%
May	671,799	727,369	569,042	898,625	1,017,271	13.20%
June	743,604	732,903	708,683	918,895	983,720	7.05%
July	848,239	875,596	878,140	1,127,282	1,179,995	4.68%
August	750,952	803,205	824,140	1,008,377	1,087,594	7.86%
September	800,867	788,458	803,665	979,345	1,066,174	8.87%
October	833,452	841,777	922,298	1,076,829	1,154,188	7.18%
November	762,126	767,044	828,200	949,006	1,008,826	6.30%
December	742,788	714,708	773,509	914,992	930,020	1.64%
January	890,745	912,037	1,003,989	1,204,193	1,232,330	2.34%
Total (Year-to-Date)	9,062,141	9,275,416	9,314,492	11,558,217	12,389,616	7.19%
Refunds						
(Year-to-Date)	21,651	18,783	46,735	39,110	47,491	
Net Revenue						
(Year-to-Date)	9,040,490	9,256,633	9,267,757	11,519,107	12,342,125	

^{*} Filing period is the month the tax monies are collected by the retailer from their customers



TOPS Fund Future Revenue 2024-2028

TOPS projected revenue with forecasted annual amount 2024-2028

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							TOTALS
	2024	2025	2026	2027	2028	(N	ext 5 Years)
Projected Revenue							
Forecasted Annual Amount	\$ 13,456,860	\$ 13,725,997	\$ 14,000,517	\$ 14,280,527	\$ 14,566,138	\$	70,030,040
Administration allowable (3%)	\$ 403,706	\$ 411,780	\$ 420,016	\$ 428,416	\$ 436,984	\$	2,100,901
Maintenance allowable (6%)	\$ 807,412	\$ 823,560	\$ 840,031	\$ 856,832	\$ 873,968	\$	4,201,802
Adjusted category revenue	\$ 12,245,743	\$ 12,490,657	\$ 12,740,471	\$ 12,995,280	\$ 13,255,186	\$	63,727,336
Trails allowable (20% Max)	\$ 2,449,149	\$ 2,498,131	\$ 2,548,094	\$ 2,599,056	\$ 2,651,037	\$	12,745,467
Parks allowable (20% Max)	\$ 2,449,149	\$ 2,498,131	\$ 2,548,094	\$ 2,599,056	\$ 2,651,037	\$	12,745,467
Open Space allowable (60% min)	\$ 7,347,446	\$ 7,494,394	\$ 7,644,282	\$ 7,797,168	\$ 7,953,111	\$	38,236,402
75% of Open Space-Acquisition	\$ 5,510,584	\$ <i>5,620,796</i>	\$ 5,733,212	\$ 5,847,876	\$ 5,964,834	\$	28,677,301



TOPS Fund Summary 2022 Estimated Fund Balance

Total Revenue-Life of Tax (Through December 2022)

182,606,406

	Life of Tax 1997-2022				
Category	Total Expenditures- Life of Tax	Percent Spent- Life of Tax			
Administration-3%	4,850,759	2.66%			
Maintenance-6%	9,731,226	5.33%			
Trails-20% max	25,125,842	15.04%			
Parks-20% max	31,880,753	19.08%			
Open Space-60% min	92,007,383	55.07%			
	163,595,963	89.59%			

2-2022
Remaining
Budget
25,025
(16,400)
6,068,136
741,680
2,416,775

Estimated Available Fund Balance by
Category Through
December 2022
301,527
638,493
873,474
445,763
5,678,438

Figures are preliminary and unaudited.

Wild Horse Open Space and Corral Bluffs Expansion purchases in Q1 2023 = \$7,855,000



¢ 12 /EC 960

7,347,446

5,510,584

Preliminary 2024 Revenue

Trails Onon Space and Darks

TOPS Open Space - 60% min

75% of Open Space - Acquisition

rrails, Open Space, and Parks	ŞΙ	\$ 15,450,60U	
2024 TOPS Revenue by Category			
TOPS Administration - 3%	\$	403,706	
TOPS Maintenance - 6%	\$	807,412	
TOPS Trails - 20% max	\$	2,449,149	
TOPS Parks - 20% max	\$	2.449.149	

Revenue subject to adjustment in forecast by Budget Office



2024 TOPS Positions by TOPS Category

TOPS Category	Position	Count	TOPS Category	Position	Count
Administration	Analyst II	0.25	Open Space	Archeologist	0.50
	Analyst, Senior	0.25		Construction Project Specialist	0.75
	Capital Project Coordinator	0.50		GIS Technician	0.50
	Contracting Specialist II	0.50		Maintenance Technician II	0.25
	Park Development Manager	0.50		Natural Resource Specialist	0.25
	Planner I	0.50		Park Ranger I	4.50
	Subtotal Administration	2.50		Park Ranger II	2.25
				Park Ranger, Senior	0.75
Maintenance	Sr. Skilled Maintenance Technician	0.50		Planner I	0.50
	Sr. Maintenance Technician	5.00		Regional Parks Manager	0.25
	Subtotal Maintenance	5.50		Subtotal Open Space	10.50
Trails	No positions funded in this Trails	0.00	Parks	Archeologist	0.50
	Subtotal Trails	0.00		Maintenance Technician II	1.00
				Subtotal Parks	1.50

Total 2024 TOPS Positions = 20.00

TOPS Administration



Proposed Administration Budget for 2024

TOPS Administration – 3%	
Administration Available Revenue	\$ 403,706
Draw from Fund Balance	\$ 5,345
Total Proposed 2024 TOPS Administration Budget	\$ 409,051

TOPS Administration Salaries & Benefits vs. Operating

	Budget	% of total
Salaries & Benefits	356,311	87%
Operating	52,739	13%
Total	409,051	100%

TOPS Maintenance



Proposed Maintenance Budget for 2024

TOPS Maintenance – 6%	
Maintenance Available Revenue	\$ 807,412
No Draw from Fund Balance	\$ 0
Total Proposed 2024 TOPS Maintenance Budget	\$ 797,124

TOPS Maintenance Salaries & Benefits vs. Operating

	Budget	% of total
Salaries & Benefits	591,044	74%
Operating	206,080	26%
Total	797,124	100%

TOPS Trails Category



2024 Trails (20% Max) Total Available = \$2,449,149 2024 Total Proposed Trails Category = \$900,000

Proposed Trails Category CIP Project List	
Austin Bluffs/University Park Implementation	\$ 200,000
Blodgett/Pikeview Open Space Implementation	\$ 200,000
Chamberlain Trail-South	\$ 100,000
Fisher Canyon Open Space Implementation	\$ 200,000
Palmer Mesa Trail	\$ 100,000
Sand Creek Trail, Airport to Palmer Park	\$ 100,000
Total Proposed 2024 Trails CIP Projects	\$ 900,000

TOPS Trails = 100% Capital Improvement Projects





Austin Bluffs/ University Park Implementation (TOPS Acquired)

- Implementation of Master Plan including trailheads, trails, and signage.
- 2024 Proposed TOPS Trails \$200,000

Total project cost undetermined



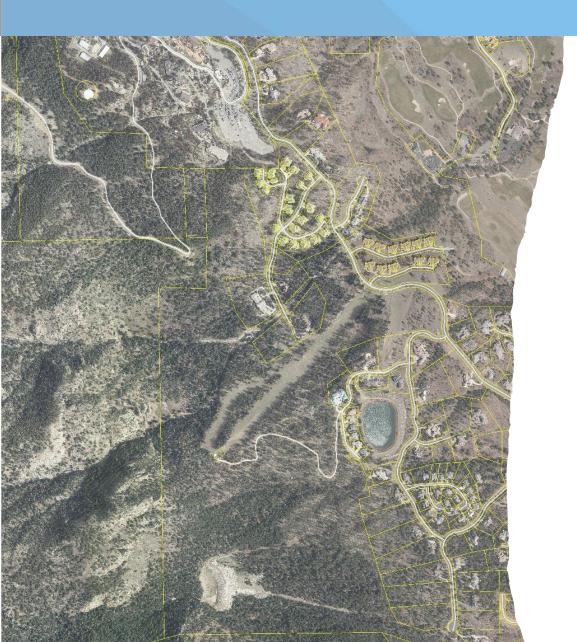


Blodgett/ Pikeview Implementation (TOPS Acquired)

- Implementation of Master Plan including trailhead, trails, and signage.
- 2024 Proposed TOPS Trails \$200,000

Total project cost undetermined



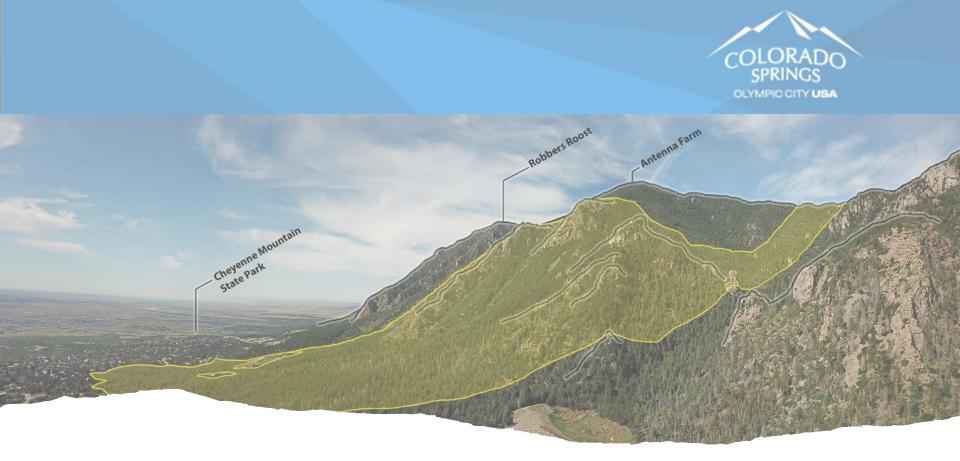


Chamberlain Trail

(TOPS Acquired)

 Acquisition and construction of segments from North Cheyenne Canon Park to Fishers Canyon Open Space

 2024 Proposed TOPS Trails \$100,000



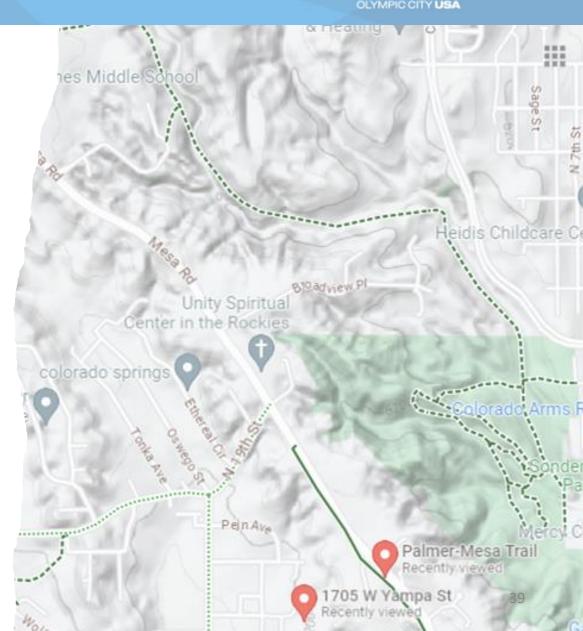
Fishers Canyon Implementation (TOPS Acquired)

- Implementation of 2023 Master Plan including trailhead, trails, and signage
- 2024 Proposed TOPS Trails \$200,000



Palmer Mesa Trail Design and Planning

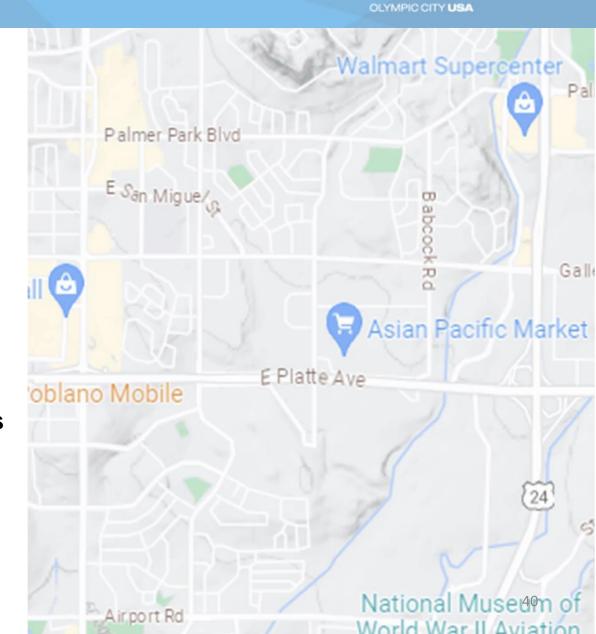
- Design and planning of improvements to Palmer Mesa Trail
- 2024 Proposed TOPS Trails \$100,000





Sand Creek Trail-Airport to Palmer Park

- Design and planning of Sand Creek Trail segment from Airport Road to Palmer Park Blvd.
- 2024 Proposed TOPS Trails \$100,000



TOPS Parks Category



2024 Parks (20% Max) Total Available = \$ 2,449,149 Max Fund Draw = \$445,763 Max Available = \$2,894,912 2024 Total Proposed Parks Category = \$2,844,087

TOPS Parks Operating	
2024 Parks Operating Budget	\$ 1,718,087

TOPS Parks CIP Projects	
Grey Hawk Park Implementation	\$ 500,000
Jimmy Camp Creek/Corral Bluffs	\$ 250,000
Irrigation Renovations:	
Bricker Park	\$ 136,000
Otero Park	\$ 133,000
Tomah Park	\$ 107,000
Total Proposed 2024 Parks CIP Projects	\$ 1,126,000



TOPS Parks Proposed 2024 Budget

\$2,844,087

TOPS Parks Salaries & Benefits vs Operating vs. CIP

	Budget	% of total
Salaries & Benefits	397,382	14%
Operating	1,323,705	47%
Capital	1,123,000	39%
Total	2,844,087	100%





Grey Hawk Park Implementation

- Implementation of Master Plan including construction documents and construction of park elements.
- 2024 Proposed TOPS Parks \$500,000

Total Project Cost \$1.7M – \$2.1M (CTF, TOPS and Grants/Other)



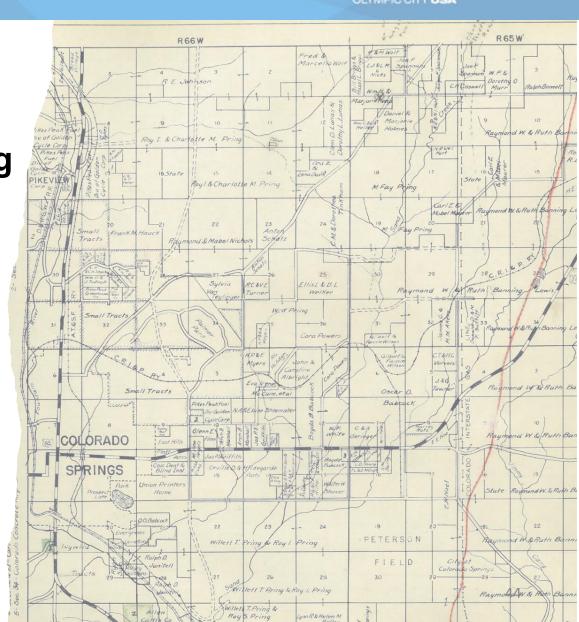
Jimmy Camp Creek/ Corral Bluffs Planning

- Archeological and boundary survey
- Tribal consultations
- Hydrology study

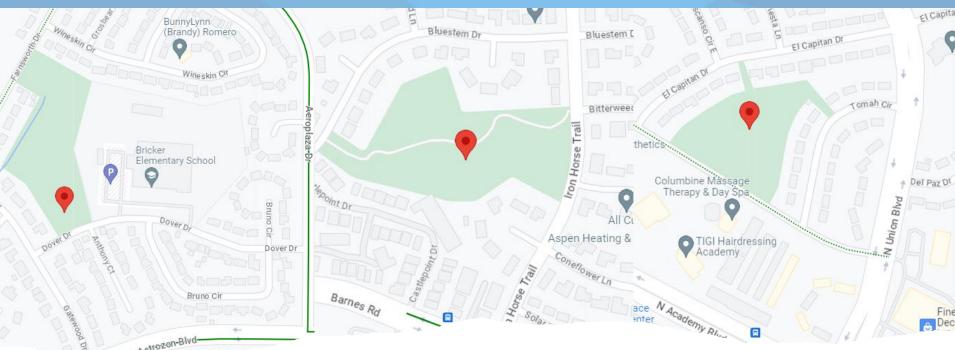
2024 Proposed TOPS Parks \$ 250,000

Total project cost undetermined

*An additional \$100,000 from the Open Space Stewardship operating budget set aside for this project.







Irrigation RenovationThree Parks

• Bricker Park – 4-acres \$136,000

Otero Park – 3.9-acres \$133,000

• Tomah Park – 3.1-acres \$107,000

• 2024 Proposed TOPS Parks \$ 376,000



TOPS Open Space Category

2024 Open Space (60% Min) Total Available = \$7,347,446 75% Reserved for Acquisition = \$5,510,589 2024 Proposed Open Space Operating Stewardship = \$1,836,857

Open Space Stewardship-Operating	
Education	\$ 154,167
Rangers	\$ 818,952
Land Management	\$ 419,923
Resource Management	\$ 443,815
Total Proposed 2024 Open Space Stewardship	\$ 1,836,857

Includes \$100,000 for additional surveys, tribal consultations and studies at Corral Bluffs Open Space, Jimmy Camp Creek Park, and Wild Horse Open Space from Land Management and Resource Management.



Stewardship Program-Education

- Emphasis on telling the story and having a presence
- Cultural resources staff professional expertise
- Higher education institutions research/recruitment
- Friends groups- partner on interpretive walks
- Interpretive programming in open spaces
- Curriculum-based elementary school and library outreach
- Interpretive signage/technology
- Leave No Trace (LNT) training







Stewardship Program-Rangers

- Emphasis on having a presence at our open spaces for safety, public awareness and soft enforcement.
- Support for volunteer projects
- Park presence and regular visitor contacts 7 days/week
- Safety network
- Law enforcement weekends/off duty CSPD with focus on problem areas/issues
- 7 full-time rangers
- Seasonal staff





Stewardship Program-Land Management

- Provide improved maintenance of our existing open space improvements
- Coordinate trail work contracts and volunteers
- Pick up trash
- Maintain and repair trails
- Maintain parking lots/trailheads
- Clean culverts and drainage
- Increase restroom cleaning frequency and number of units
- Trail project specialist
- Seasonal trail technicians



Stewardship Program-

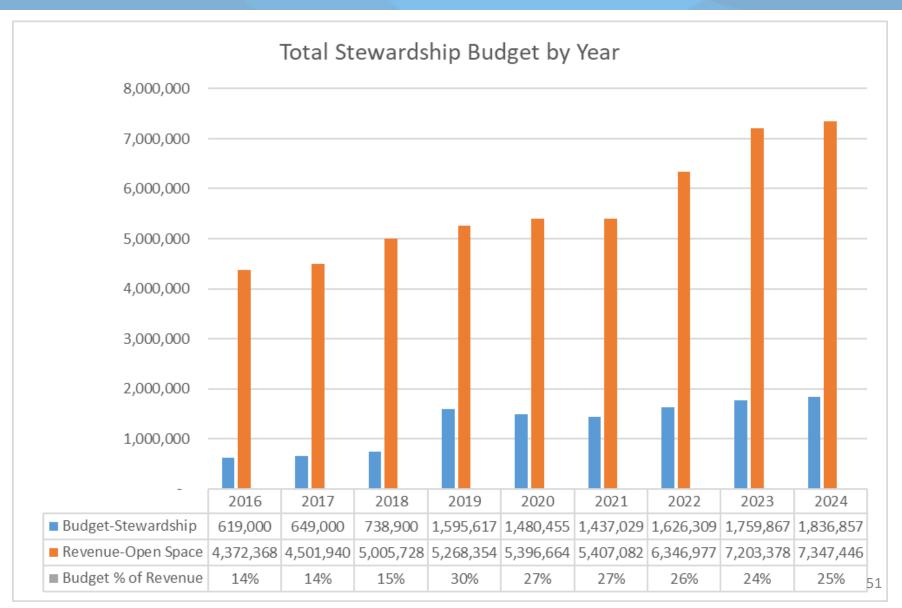
Resource Management

- Improve and protect natural resource values on TOPS Open Space properties
- Invasive species control
- Native vegetation restoration
- Non-designated trail closure
- Wildlife habitat enhancements
- Fencing installation or removal
- Data collection
- Seasonal crews
- Forest management



Stewardship Funding History







TOPS Open Space Proposed 2024 Budget

\$1,836,857

TOPS Open Space Salaries & Benefits v Operating

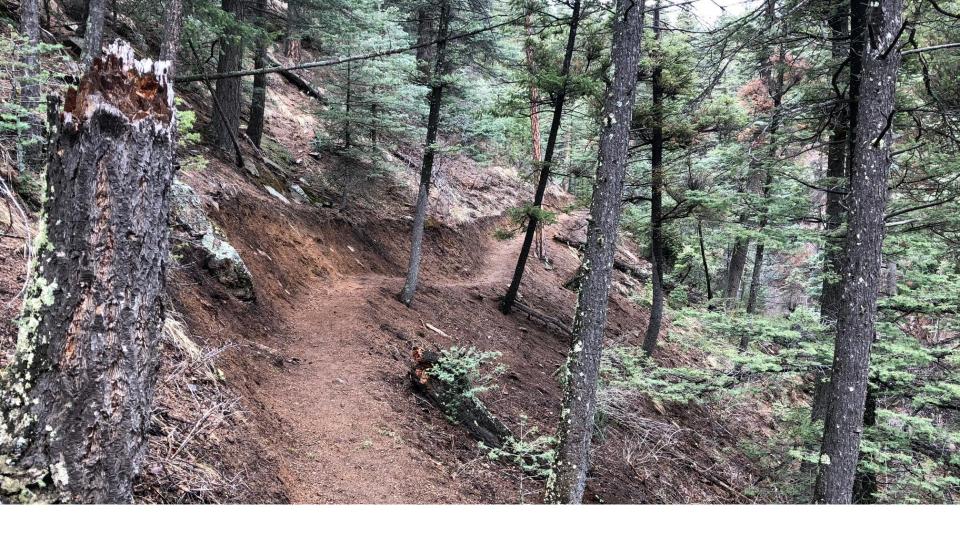
	Budget	% of total
Salaries & Benefits	1,389,941	76%
Operating	446,916	24%
Total	1,836,857	100%

2024 Balance available for Open Space purchases = \$5,510,589



Other projects by category considered for 2024 funding:

- Facility improvements
- Garden of the Gods
- Memorial Park improvements
- Parking Lot improvements
- Playground replacements
- Pool improvements
- Restroom upgrades
- Safety improvements
- Sport Court improvements
- Water conservation projects



Proposed motion:

Move to recommend to City Council this 2024 Parks, Recreation, and Cultural Services CIP budget as presented.